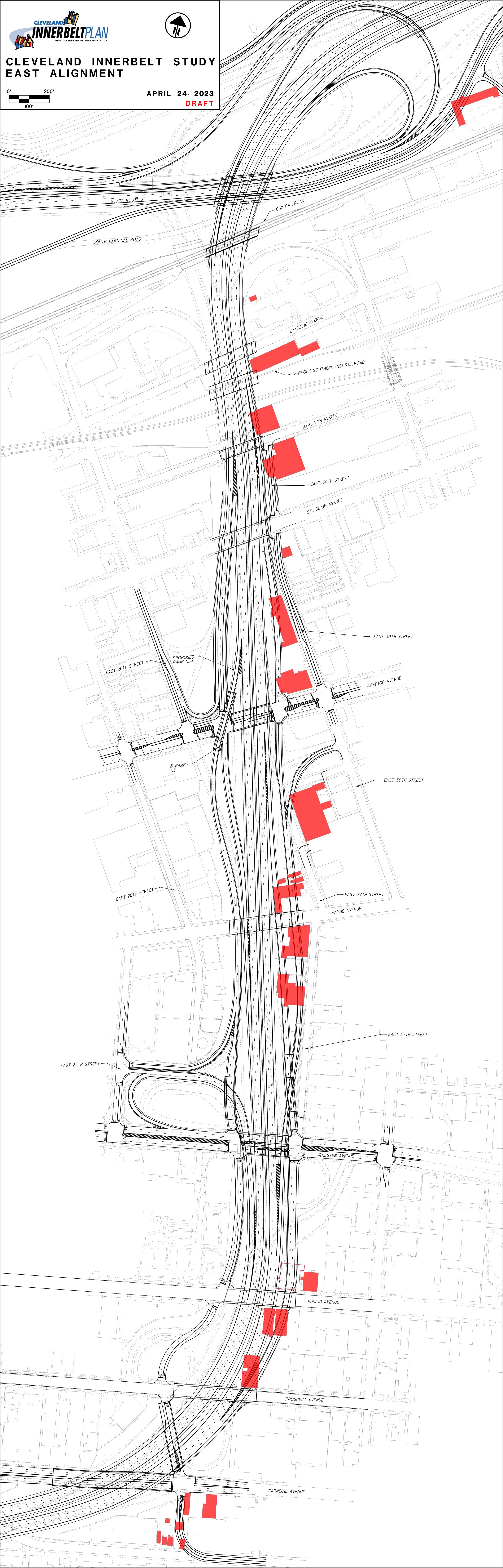
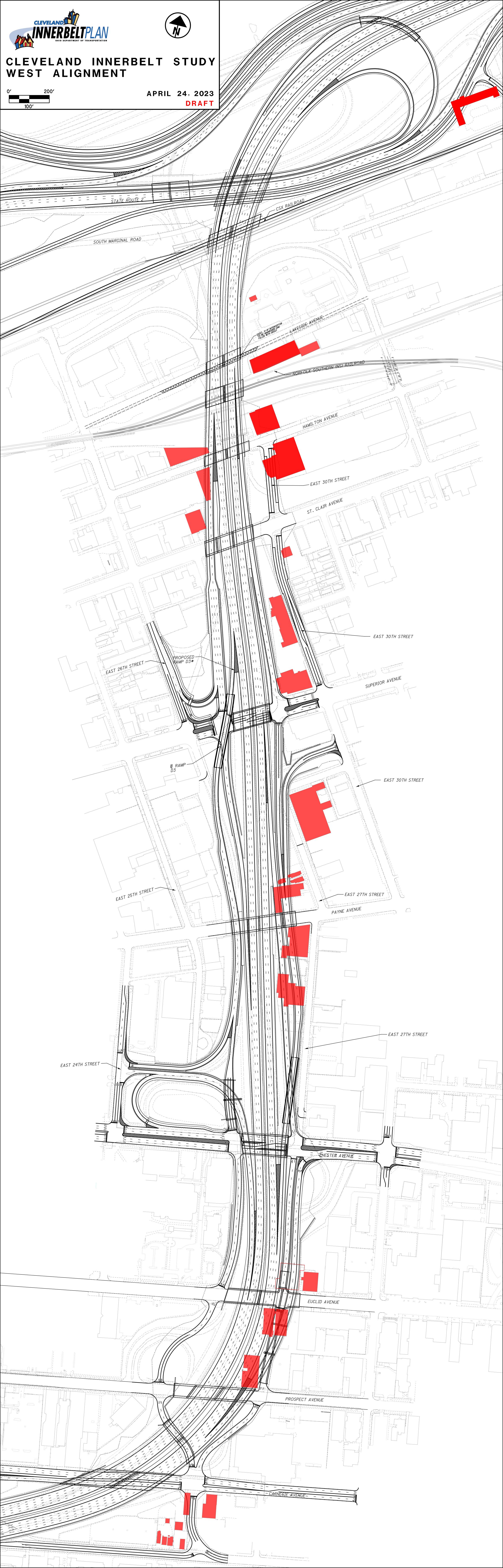
# **Appendix A**

# Preliminary Schematic Plan View Exhibits





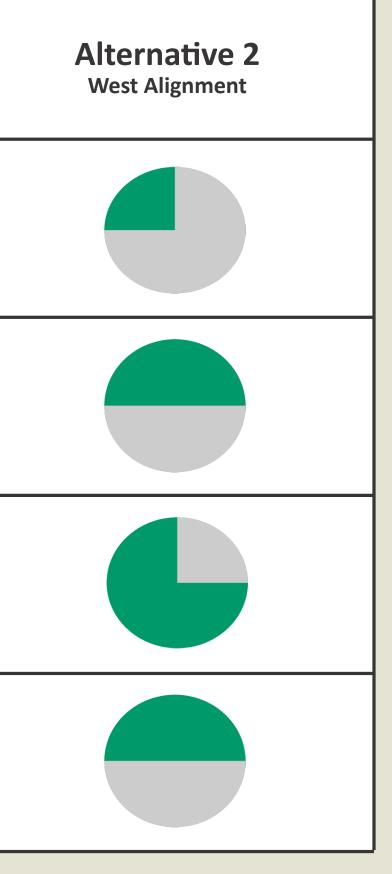
# **Appendix B**

# **Evaluation Matrix**

# **Alternatives Evaluation - I-90 Alignment Study**

	1. Good 2. Fair	Evaluation Criteria	Alternative 1 East Alignment	
	<ol> <li>Satisfactory</li> <li>Unsatisfactory</li> <li>Poor</li> </ol>	Constructability		
		R/W Impacts		
		Existing Local Access Modifications		
		Historical/ Archeology Impacts		



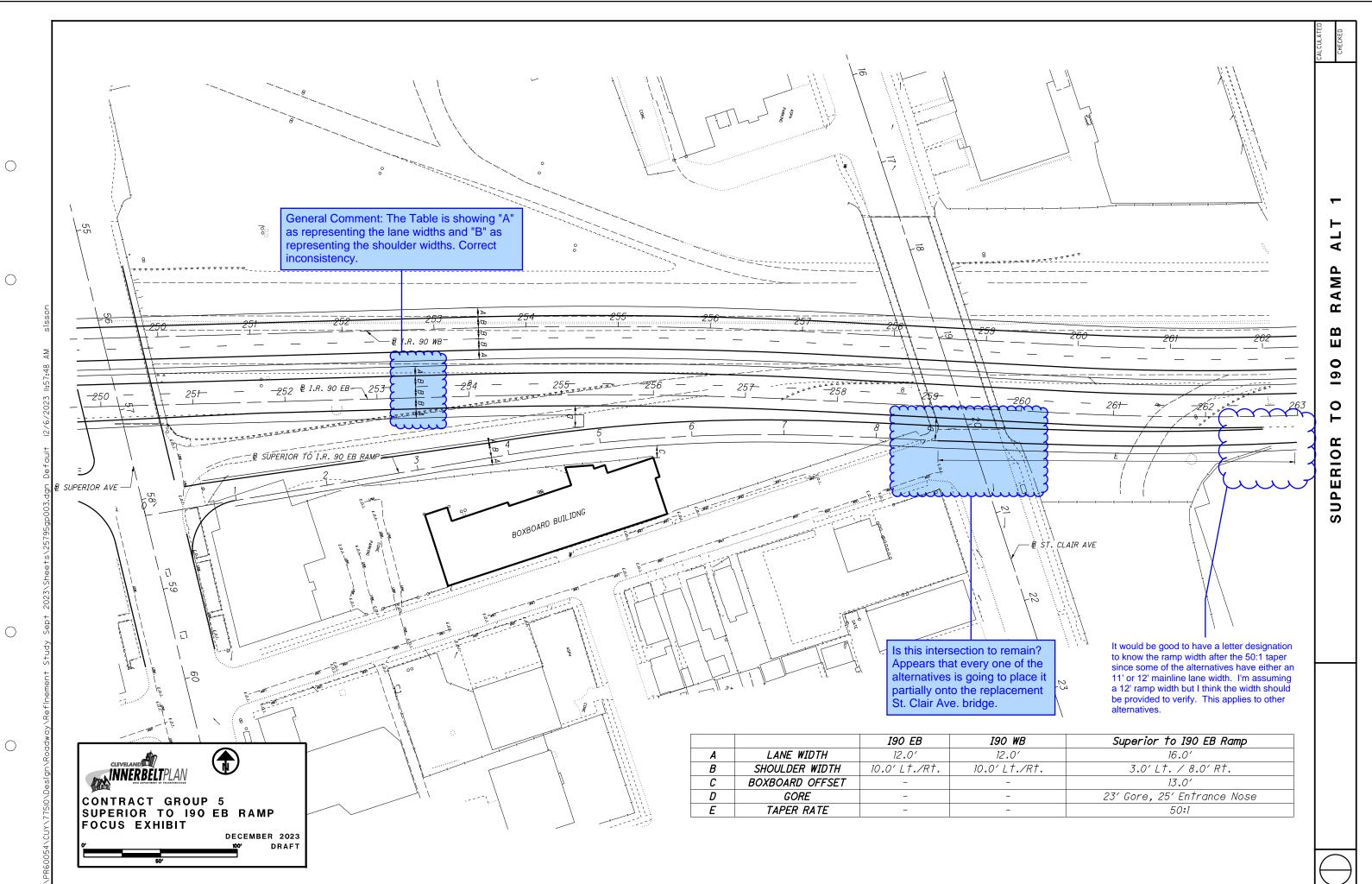


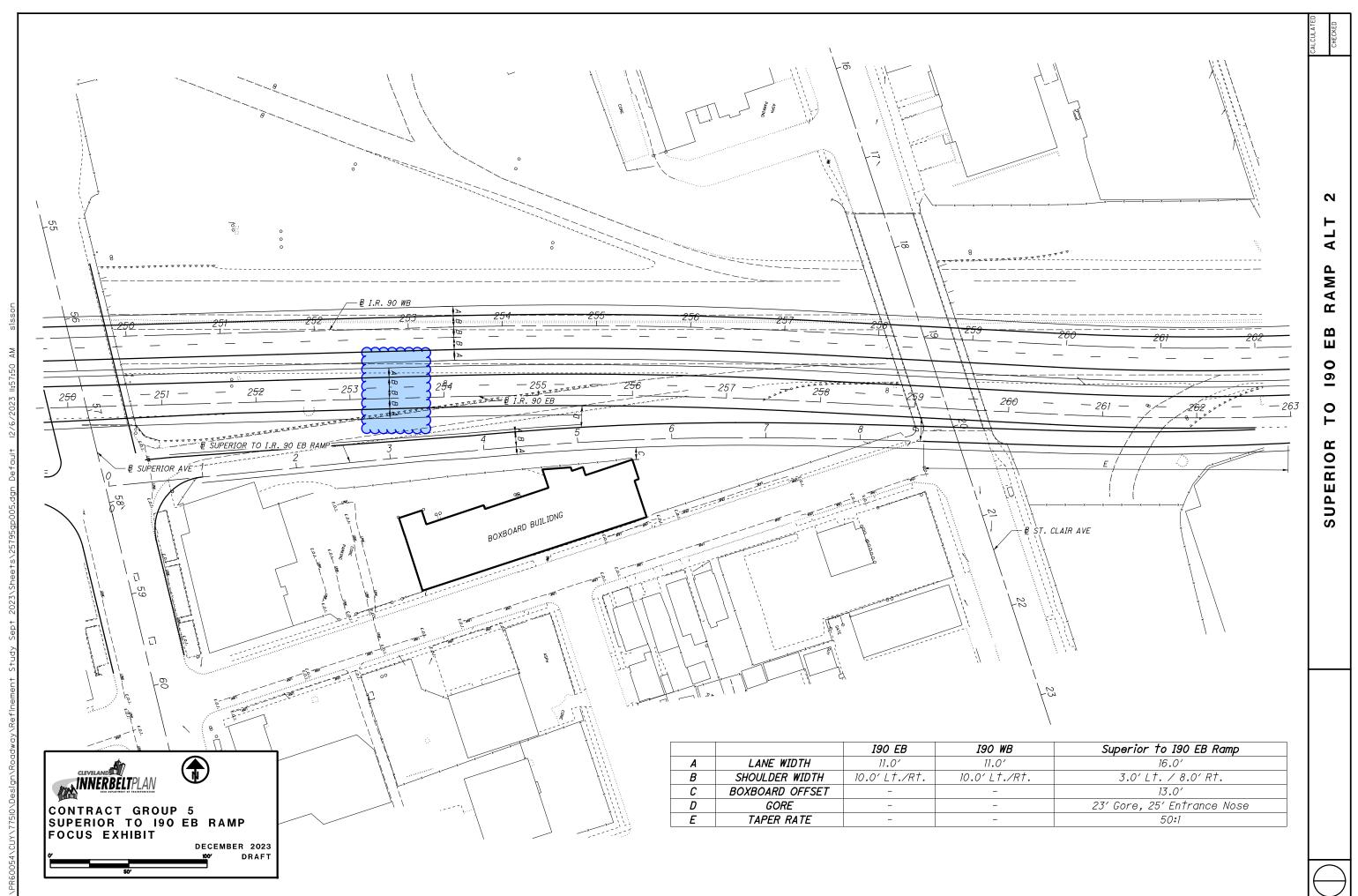
### **BURGESS & NIPLE**

### Appendix C

# I-90 East Alignment Variations to Avoid Ohio Boxboard Building

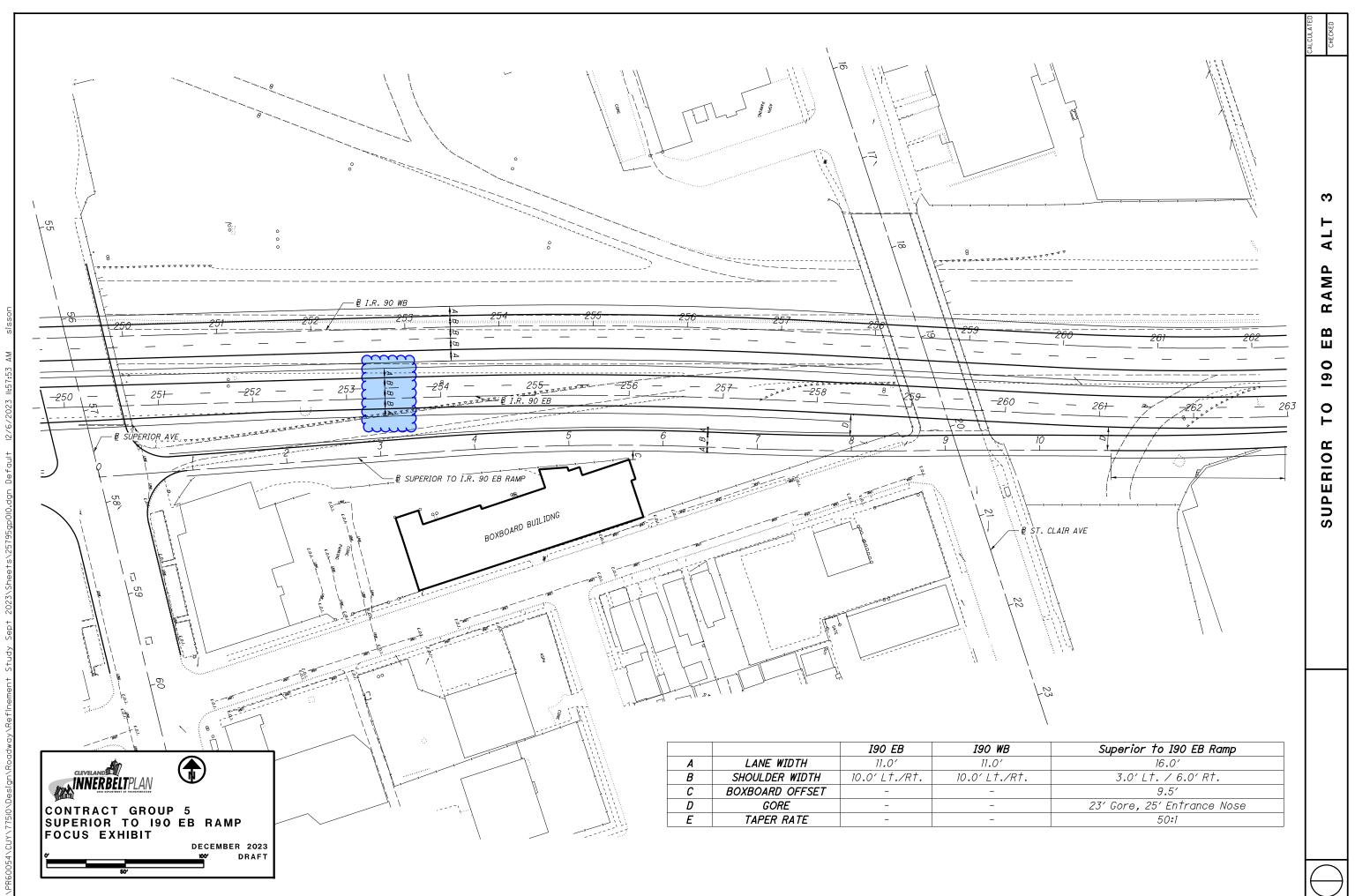






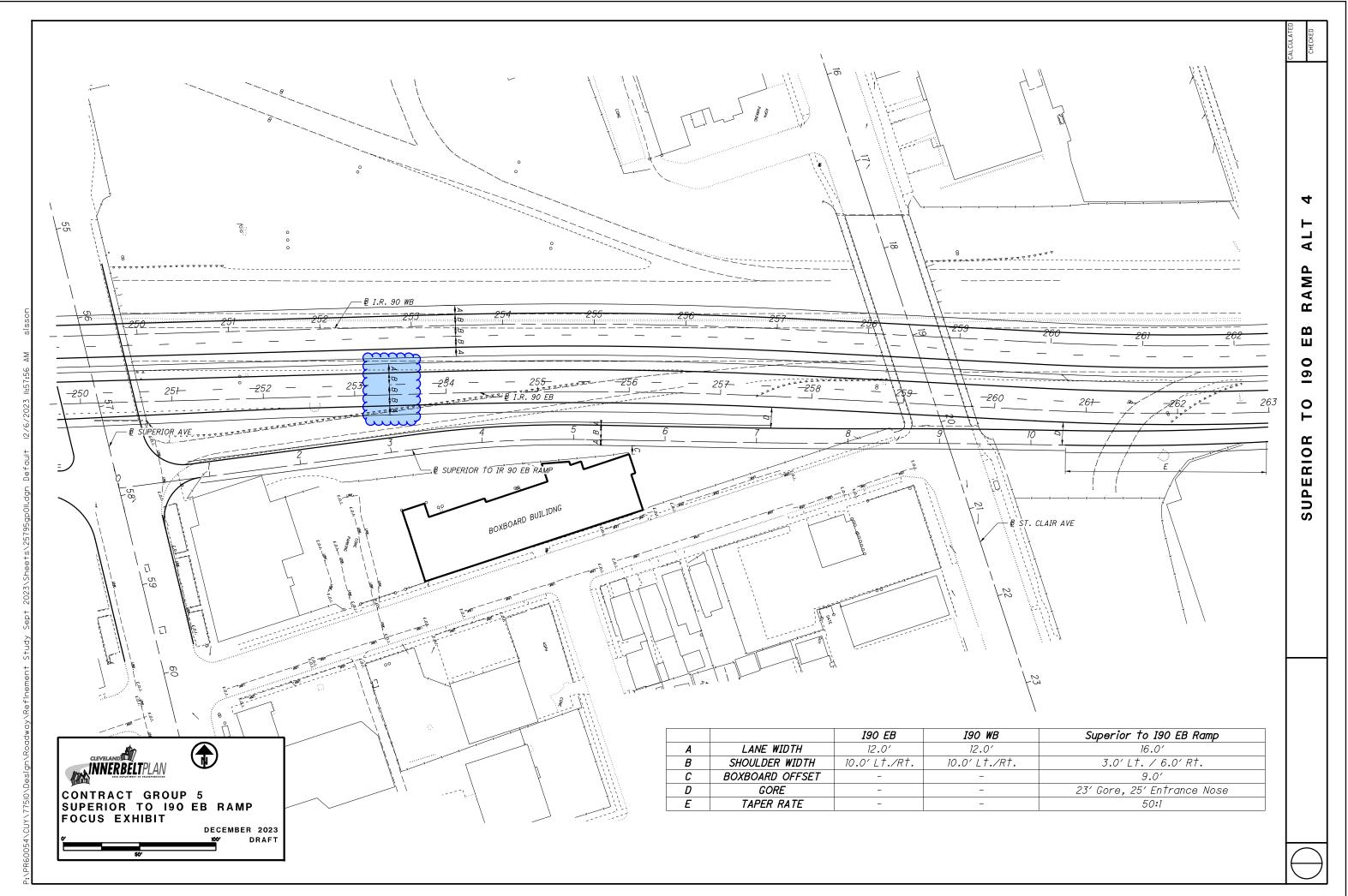
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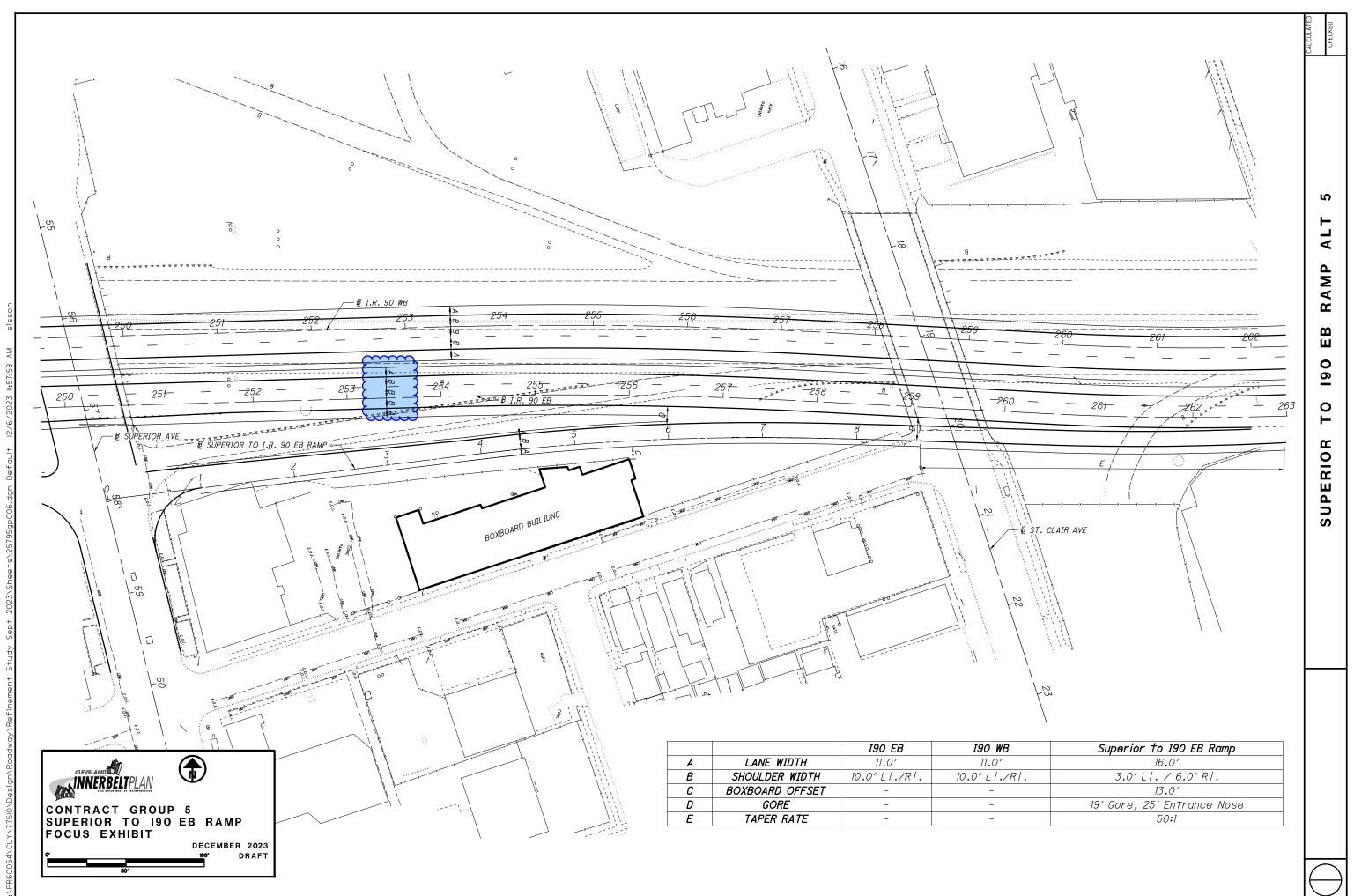
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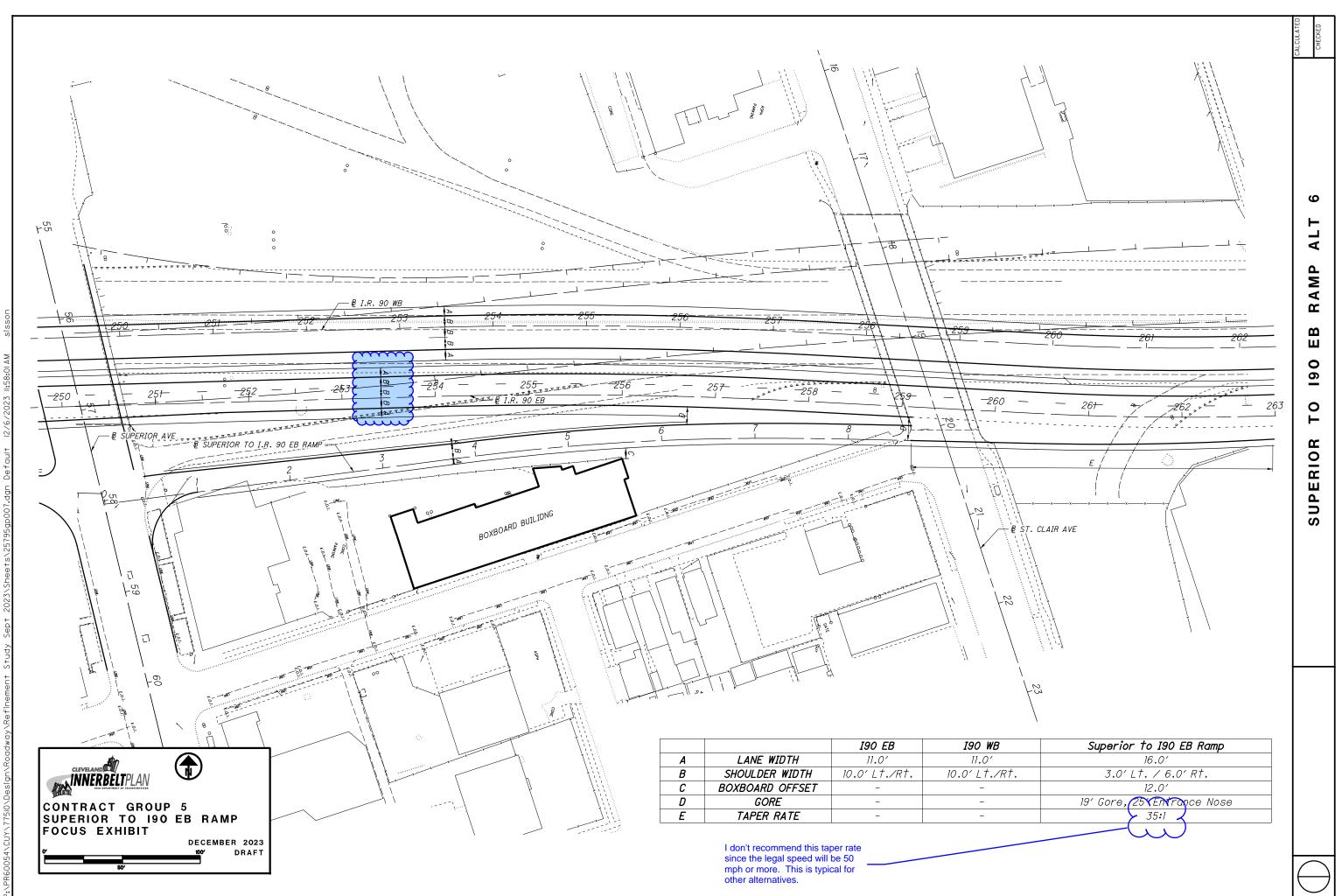
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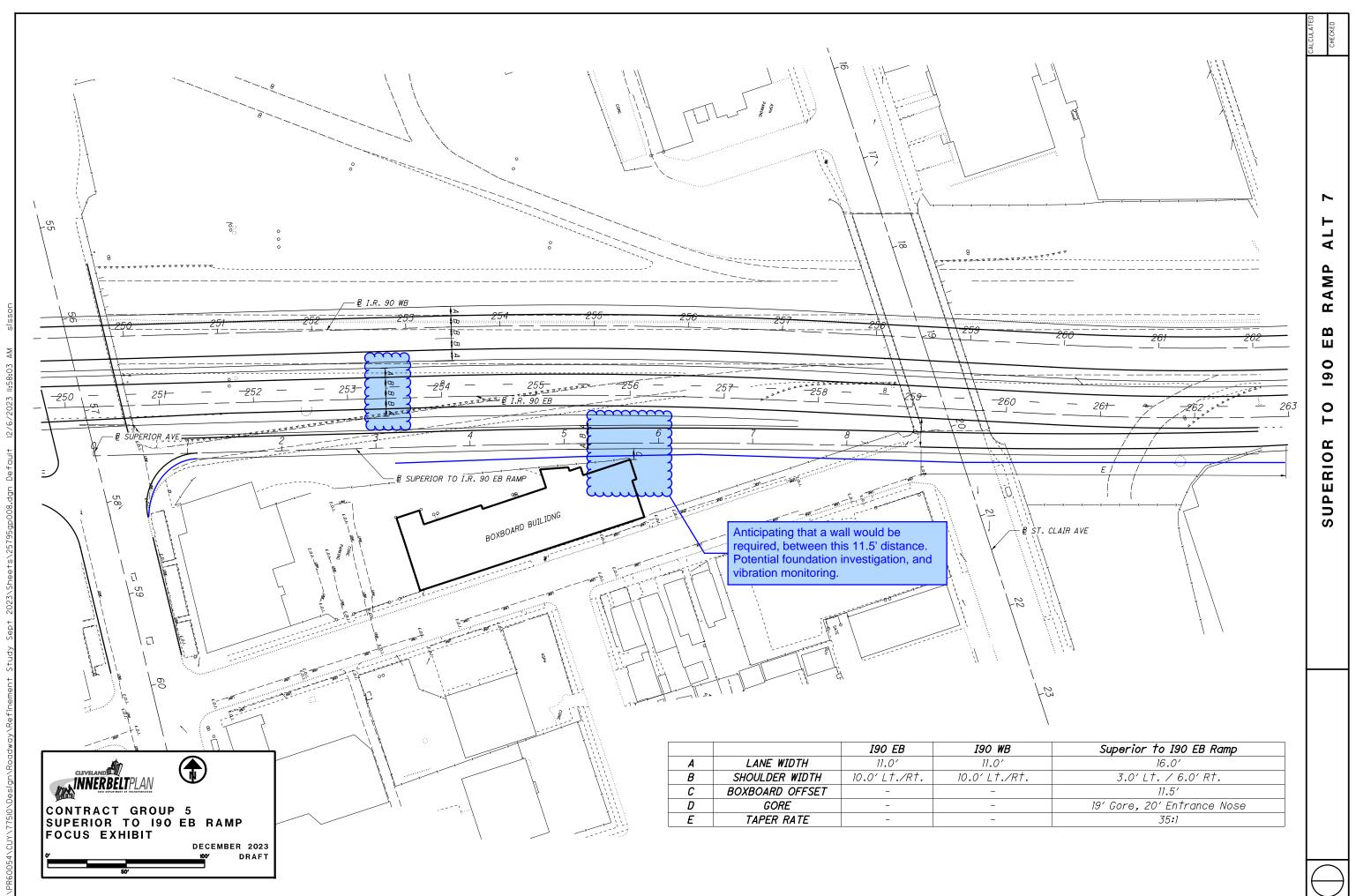
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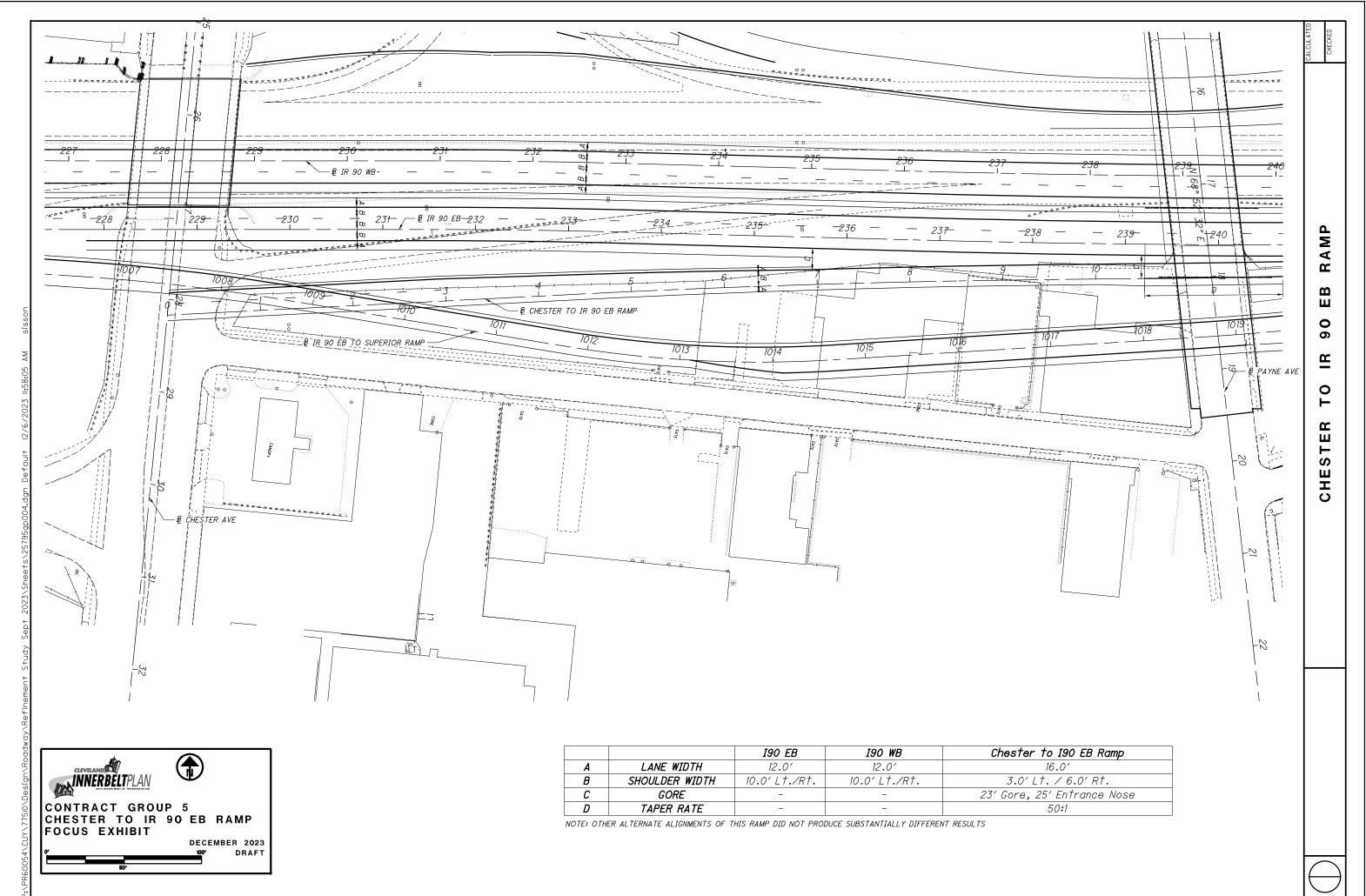
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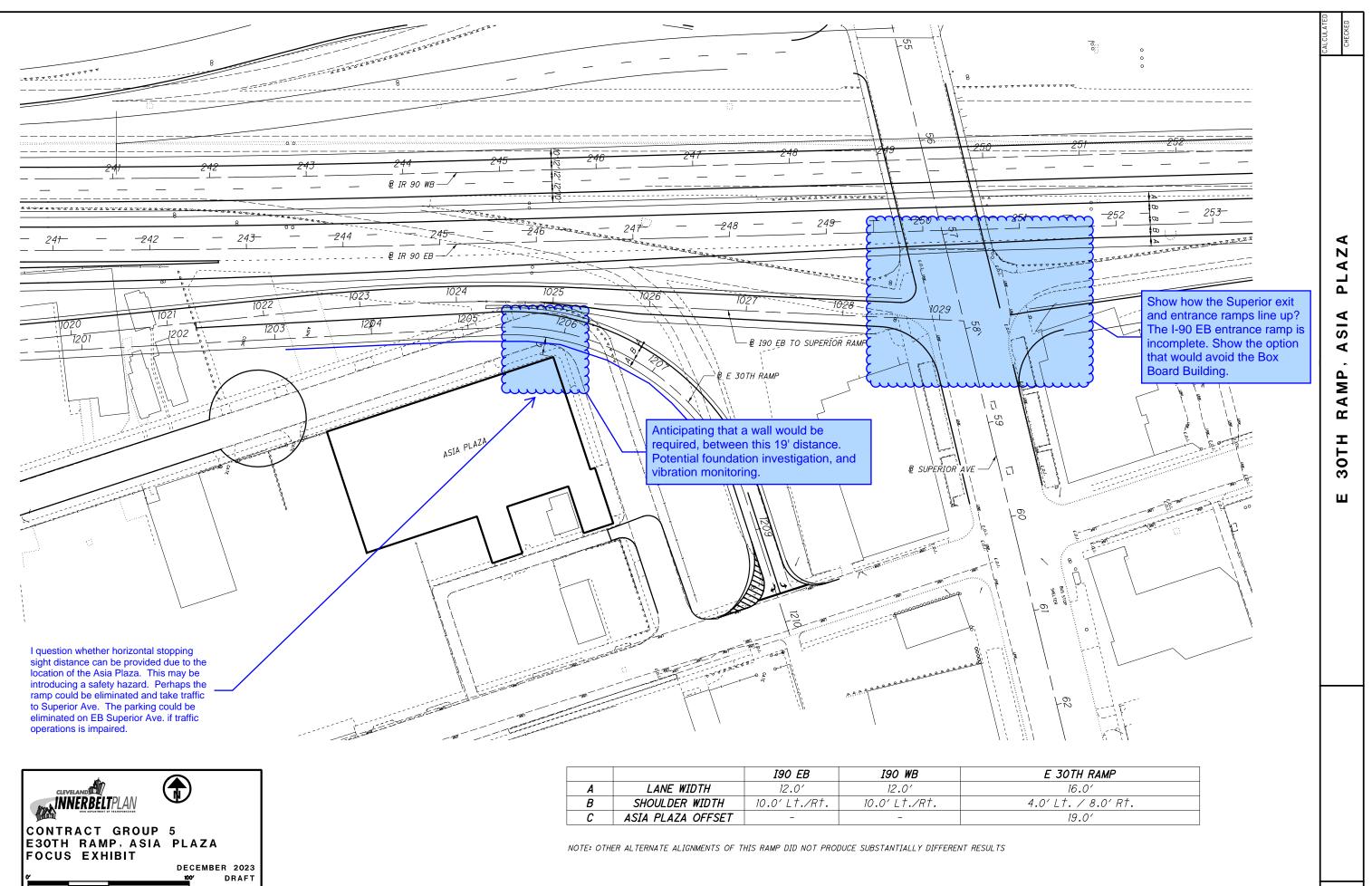
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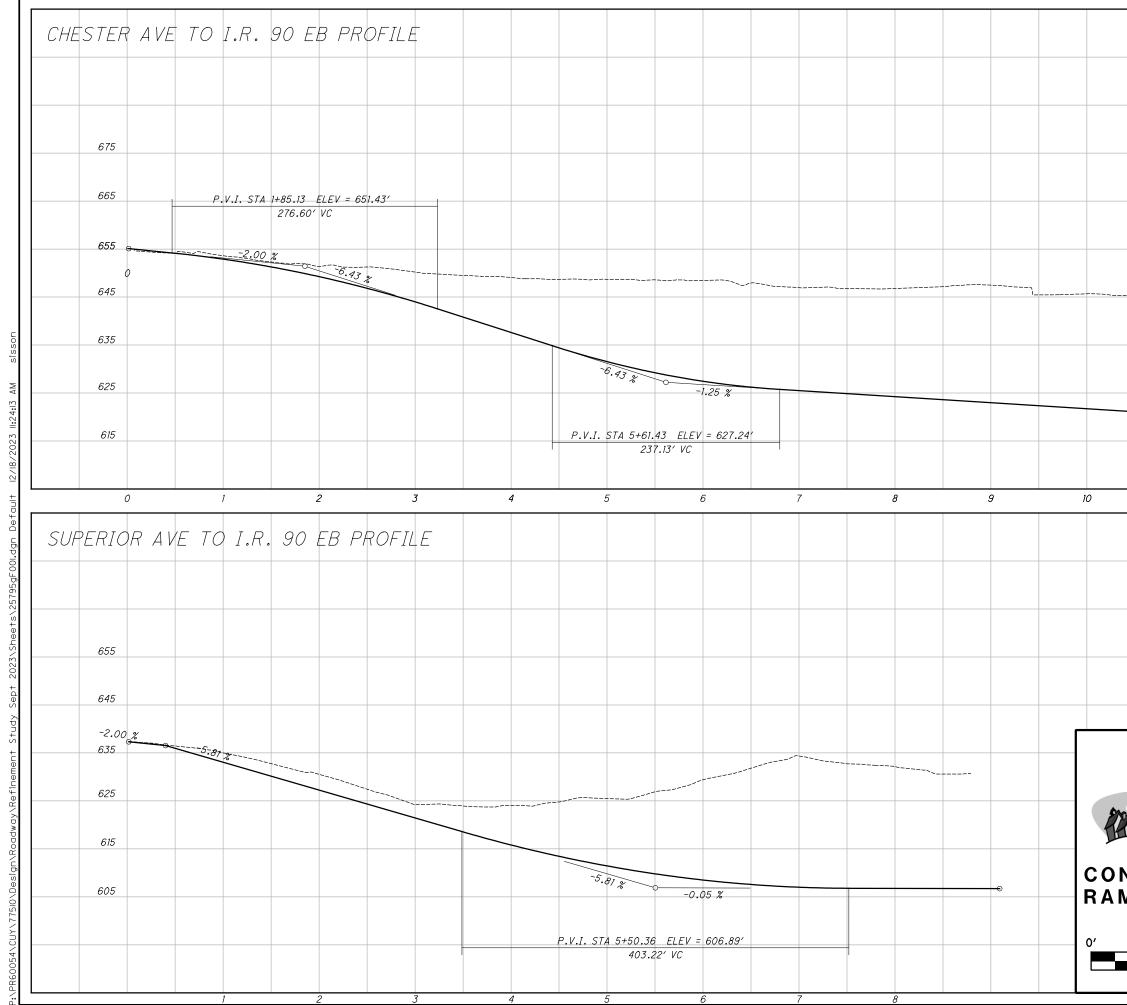




		I90 EB	190 WB	
A	LANE WIDTH	12.0'	12.0'	
В	SHOULDER WIDTH	10.0′ Lt./Rt.	10.0′ Lt./Rt.	
С	ASIA PLAZA OFFSET	-	-	

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# **Appendix D**

History/Architecture Technical Memo of Potential Historical Building Impacts within the East and West Alignments



Columbus Cleveland Dayton Cincinnati

June 30, 2023

Brian Toombs, P.E. Interchange Specialist Director, Transportation Systems Design and Planning Burgess & Niple, Inc. 330 Rush Alley, Suite 700 Columbus, Ohio 43215

#### Re: History/Architecture Technical Memo of Potential Historical Building Impacts within the East and West Alignment Alternatives of the CUY-CIB-CCG4 and CCG5 Project (PID 77510)

Mr. Toombs,

In June of 2023, Lawhon & Associates, Inc. (L&A) completed this History/Architecture Technical Memo having assessing potential building impacts for two proposed alignments (East and West) within the CUY-CIB-CCG4 and CCG5 (PID 77510) project area in the City of Cleveland, Cuyahoga County, Ohio. The work was performed to provide information to the design team and the ODOT-OES to facilitate an informed comparison of the impacts of these two alignments. In particular, this effort focuses on extant buildings of historical age (50 years or older), which may have been previously inventoried in the Ohio Historic Inventory (OHI), which may have been previously assessed for National Register of Historic Places (NRHP) eligibility though a Determination of Eligibility (DOE), and/or those buildings which may have recently become of historical age and had not been previously identified or evaluated for NRHP eligibility. This effort identifies these buildings and expresses their existing status pertaining to NRHP eligibility.

During the EIS (2009/2010), the project was redesigned to avoid the NR-Eligible Ohio Boxboard Building (OHI: CUY0800205). (Refer to the c. 2008-2010 drawings.) The East Alternative impacted the building. The West Alternative avoided it. Since that time, it has been determined that the East Alternative has substantial constructability issues. ODOT is weighing whether to revert to the West Alternative, or similar. In 2022, ODOT commissioned, and L&A conducted a literature review based upon a new Area of Potential Effect (APE) that encompassed both alternatives plus adjacent areas. The intent was to determine what structures from previous studies are still in existence, which structures have become 50+ years of age since the previous studies and have not yet been evaluated, and if any structures have seen been determined eligible through unrelated studies. (See c. 2022 tables for CCG4 and CCG5 and related maps in EnviroNet.) Upon a review of the above information, ODOT desired some further evaluation to assist with their determining eligibility for specific properties impacted by the two alternatives, so as to facilitate an informed comparison.

Building upon the 2022 literature review and based upon a list of impacted buildings and new alternative drawings provided by B&N, L&A has visited, photographed, researched, and collated the existing documentation for the impacted buildings, and is providing this

data to ODOT to assist their efforts. This technical memorandum includes a Figure for each alignment (Appendix A) showing impacted buildings, which are numbered from north to south. The numbered buildings are listed in a Table (Appendix B), which provides address (verified in field), parcel data, ownership, age, and photograph numeration (Appendix C), for easy cross-reference. The figures also indicate if a building has previously been inventoried (OHI) and/or if it has been previously evaluated for NReligibility (DOE). The documentation for these resources is attached in Appendix D.

The effort examined 16 resources. Some of the parcels had been split or merged, some addresses had been altered, several buildings were found to have been demolished. There were examples investigated in the field which were later removed from consideration and from this reporting because their parcels and buildings were found to lie outside the limits of both alternatives and are no longer considered to be potential impacts. Similarly, there was a parcel where a building will be impacted, but it was identified as a modern-era outbuilding. These situations are explained in the photolog (Appendix C), where they were retained for a more fulsome coverage of the area under investigation and its immediate surroundings, but those particular buildings are not discussed further herein.

Basic building information was collected from standard sources beginning with the Cuyahoga County Auditor and other City of Cleveland websites which provide parcel information, current ownership, and building data. Building dates were determined by examining SHPO GIS data when resources had been inventoried previously. When buildings had not been recorded, primary sources such as Sanborn Fire Insurance maps and Hopkins city plat maps were consulted to narrow construction date ranges. ODOT Historical Aerials were also examined to confirm a tighter date range for building construction, wing additions, wing removal, and/or building demolition.

#### Impacted Buildings

#### Building #1:

Industrial Surplus Supply, Inc. - Freight Finders (OHI: CUY0800105) Parcel 10212010 at 3000 Lakeside Avenue

This building was recorded to the OHI in 2005 (form attached). Its form preparer did not recommend it for NR-eligibility. This building will be impacted by both alignments.

This building is a large, steel-frame and brick, gabled, vernacular industrial building, with a clerestory at its peak. It is currently owned by Industrial Surplus Supply, Inc. and contains the business Freight Finders. It was originally constructed c.1910 with major additions and alterations in 1940 and 1990. Those alterations have been substantial, removing and adding wings, as well as cosmetic and material, replacing many windows and doors. It was built for T. H. Brooks & Co. Structural Iron Works and served an industrial function in its earliest days, located immediately south of Otis Steel (north of Lakeside Avenue) and immediately north of the Pennsylvania Railroad C&P Division railyard. As such, it was well placed to ship and receive goods. Its original function has changed from industrial manufacturing to retail warehousing. A large western wing was removed to make way for the original I-90 alignment. The rest of the block to the east (to E. 33<sup>rd</sup> St.) includes other former industrial or warehouse buildings which have been converted to retail and/or office functions. Immediately east is a small one-story concrete block building recently separated into its own parcel (10212019) and given its own address 3050 Lakeside Avenue; this later wing (built 1945) will not be impacted.

Building #2:

East 216 Land Company, LLC Parcel 10212020 at 3041 Hamilton Avenue

This building, originally constructed in 1985, was demolished in 2014. The parcel will be impacted by both alignments.

Building #3:

State Industrial Products, Co. Parcel 10211019 at 3100 Hamilton Avenue

This building, originally constructed in the early 1900s, was demolished in 2014. The parcel will be impacted by both alignments.

The parcel immediately east, contains a large manufacturing and warehousing facility, which was formerly attached to the now demolished building on parcel 10212020. That facility, the State Industrial Products, Co. (neighboring parcel 10212012) was built in several episodes from 1900, 1912, 1920, 1978, 1995; it will not be impacted by either alignment.

#### Building #4:

WMB Properties-Hamilton, LLC. (OHI: CUY0837801) Parcel 10211020 at 2797 Hamilton Avenue

This building was recorded to the OHI in 1988 as the Schuemann Surgical Supply building and its OHI form was reviewed and revised by the SHPO in 2011 (form attached). Its form preparer did not recommend it for NR-eligibility. This building will be impacted by only the West Alignment.

Having a large trapezoidal plan, the building fills the easternmost end of a larger parcel, which contains two other similar but separate buildings (further west, neither impacted). It is a one-story, concrete block bearing, brick-faced, flat-roofed, industrial warehouse building, with some subdued stylistic expression (mid-century Neoclectic, Neoclassical Revival – McAlester 1994: 494) in its masonry coursing (including full-height stone neopilasters), and long, linear fenestration. It is currently owned by WMB Properties-Hamilton, LLC and the entire building functions as warehouse storage space. It was originally constructed in two sections - the eastern two-thirds of the extant building, including addresses 2797 and 2801, built 1965, and the western end (address 2795) in 1969. It may have originally had a retail and/or office function within, and has, until recently, had a retail operation in its easternmost unit. Alterations to the building have not been substantial, principally replacement of overhead garage doors and man-doors. Its function has remained very similar, if not identical, and therefore, it is assumed that interior alterations have not been character-altering.

#### Building #5:

Kevlar Investments, LLC - Flex Spas (OHI: CUY0363101) Parcel 10211004 at 2610 Hamilton Avenue

This building was recorded to the OHI in 1988 as the Greyhound Bus facility, including corporate offices and washing/servicing garages (form attached). According to the OHI form and review of historical mapping and aerial photographs, the Greyhound facility was constructed in several stages. The oldest portions date from 1939 and two additions to the northwest and southwest corners in 1943. The Cleveland operation was among the largest

of 13 companies of Greyhound Management Co. nationwide. Its form preparer did not recommend it for NR-eligibility. This building will be impacted by only the West Alignment.

The building to be impacted was observed in the field to have an address of 2610 Hamilton Avenue (it is uncertain if it is currently affiliated with Flex Spas, or if it is otherwise occupied). It is now a physically separate and visually distinct building and does not immediately elicit its original association with the former Greyhound facility. The Greyhound company has not operated here for many years and no signage or other physical representations of that association (or of its association with the broader theme of Transportation) remain. The most obvious connection (with the inventoried Streamline Moderne resource) is expressed at the far western end of the parcel, where corporate offices were located, where they remain, repurposed as a retail business; these westernmost buildings will not be impacted. At its height this entire parcel occupied the entire block, all wings connected and under roof. The center and eastern portions were washing and servicing garages. That midsection of the Greyhound facility was demolished in 2004-05 with substantial conversions to the remaining buildings noted by the auditor in 2006-07. It appears from the OHI form that the building under investigation is a post-1943 addition to the facility. The eastern end of this remnant building has already been demolished (diagonally visible on aerials) to make way for the construction of the original I-90 alignment c. 1960.

This remnant building has only one elevation (north) that retains some enameled tile brick from its Greyhound days. That elevation also shows six infilled window locations, and two other brick repair episodes. The western elevation is clad in horizontal metal with one garage door centered and two man doors at its southern end (where the 2610 address is marked). A low bank of single-bay garage doors extends westward from the southwestern edge; it is unclear if this space is connected internally to the building. That garage bay is noted on a Sanborn map as an interior building within the larger facility of the 1950s. The eastern elevation is redbrick, blank, and set against the I-90 ROW, having been cut diagonally and separated from former portions of the facility removed c.1960.

#### Building #6:

Downtown Warehousing, LLC - Rust Belt Riders (OHI: CUY0845701) Parcel 10211014 at 2701 (formerly 2703) St. Clair Avenue

This building was recorded to the OHI in 1988 as Commercial Electric (form attached). Its form preparer did not recommend it for NR-eligibility. This building will be impacted by only the West Alignment.

This building is a moderately-sized, brick, flat-roofed, vernacular, light-industrial building. Its western portion is two-stories tall, with evenly spaced metal-framed awning windows, a metal-framed glass door, and a single overhead door. A tall single-story wing to the east was once its own building on its own parcel (now merged with a single address and parcel number). That wing has a single overhead door, a metal-framed glass door, and two multipaned metal-framed fixed windows in a bay that has been infilled with brick. It is currently owned by Downtown Warehousing, LLC and contains the business Rust Belt Riders. It was originally constructed between 1937-1949 and has experienced some substantial alterations. The 1942 Sanborn map shows a small brick building in the front (south end) of the lot, built as early as 1927, which became a southern ell when the rest of the building (now the extant remnant) was constructed in the 1940s. That oldest wing was removed sometime between November 1962 and April 1965 according to ODOT historical aerials. Also, the current parcel includes a former eastern neighbor and the business is using the

address 2701 St. Clair Avenue. Both wings are moderately altered versions of typical early-to-mid-twentieth century brick commercial buildings. The rest of the block to the west (to E. 26<sup>th</sup> St.) includes other similar light-industrial or warehouse buildings (built in the 1950s), none of which will be impacted.

#### Building #7:

3004 St Clair, LLC - Crust Restaurant Parcel 10218001 at 3004 St. Clair Avenue

This building has not been inventoried or assessed previously. It will be impacted by both alignments.

This small masonry building is nearly square in plan, with a flat roof. It has experienced several physical alterations, though it seems to have always functioned as a restaurant. It is currently owned by 3004 St Clair, LLC and contains the business Crust Restaurant. It was originally constructed in 1960 with several alterations noted by the auditor; most recently in 2016 for the current occupant. Alterations are most apparent on the northern façade where a shed roof covers a permanently enclosed porch, and a full height corner tower serves as an entry, both later additions. The west elevation has one original window location. The south and east (rearward) elevations show several locations where door and window locations have been infilled with concrete block – all but one. As such, it is a moderately altered example of a typical mid-twentieth century masonry commercial restaurant building.

#### Building #8:

1400 East 30th Street, LLC. – multiple occupants (OHI: CUY0800205) Parcel 10217012 at 1400 East 30th Street

This building was initially recorded to the OHI in 2005 as the Ohio Boxboard Company building (form attached), at which time its form preparer did not recommend it for NR-eligibility. However, it was determined Eligible by the SHPO after review and coordination (DOE form attached: DOEID 1966, SerNo.1011662). It is eligible under Criterion C as an early representation of a Cleveland architectural firm (Christian, Schwarzenberg, and Gaede) and also as a representation of industrial design evolution, particularly the early-twentieth century transition to fireproof design materials. This building will be impacted by only the East Alignment.

#### Building #9 and 9a:

Protouch Communications, LLC - Answering Cleveland Inc. Parcel 10217014 at 2805 Superior Avenue

This building has not been inventoried or assessed previously. It will be impacted by both alignments.

This small masonry building is rectangular in plan, with a flat roof. It has some small cosmetic alterations, though it seems to have always served a commercial function, originally retail, now office. It is currently owned by Protouch Communications, LLC and contains the business Answering Cleveland Inc. It was originally constructed in 1955 set against the west wall of the neighboring retail warehouse building at 2975 Superior Avenue (parcel 10217013 – Carpet Capitol and The Drape Factory, Inc.). Neighboring building/parcel will not be impacted. Alterations include modern metal siding on all elevations, and modern metal mansard awning around the crown. This cladding makes it difficult to critique original fenestration, but what is visible seems to be in logical locations, though the materials have all been replaced in both door and window units. As such, it is

a moderately altered example of a typical mid-twentieth century masonry commercial building.

#### Building #10:

Asia Plaza Co., Inc. - Asia Plaza, Park to Shop Supermarket, et.al. Parcel 10227003 at 1558 East 30th Street and 2999 Payne Ave

This building has not been inventoried or assessed previously. It will be impacted by only the East Alignment.

This parcel has undergone several changes since it was acquired by the Asia Plaza Co., Inc. in 2004. The parcel has expanded to include four buildings which had previously existed originally built: 1920, 1929, 1978, and 1979; the plaza has recently connected and renovated those buildings. The auditor notes renovations every year from 2006 to 2018. Park To Shop Supermarket is located in the northwestern wing of the plaza, currently bearing the address: 1580 E. 30th Street. The southeastern portion of the plaza has internal divisions of the address: 2999 Payne Avenue. All of the buildings are large-planned, masonry, flat-roofed, vernacular, light-industrial buildings. The East Alignment will impact the northwestern-most corner of the building, currently the supermarket wing, realigning existing E. 27<sup>th</sup> Street and Erin Court. The extant building does not appear on the 1932 Hopkins plat map, nor on Sanborn maps from the period 1912-1951. It is fist observable in ODOT aerials in 1954. It served relatively recently as the Cleveland Foodbank. As such it is a highly altered example of a common early-to-mid-twentieth century masonry commercial building.

#### Building #11:

Asia Plaza Group, LLC - parking lot. Parcel 10227026 at 1596 East 27th Street

This parcel once contained a residential dwelling, originally constructed c.1886, and was demolished in 2003 or 2004. The parcel has been owned by Asia Plaza Group, LLC since 2000 and will be impacted by both alignments.

#### Building #12 and 12a:

Zach Falor – Rental Residential (2 buildings, 3 units) Parcel 10227025 at 1600 & 1602 East 27th Street

This parcel includes two buildings, neither of which has not been inventoried or assessed previously. The parcel and both buildings will be impacted by both alignments.

The auditor dates this two-story dwelling (1602 E 27th St) to 1890, though it appears on the 1886 Sanborn map, as does the one-and-a-half-story outbuilding immediately to its rear (west). That outbuilding was later converted to a separate dwelling (noted on the 1896 Sanborn) and given its own address (noted as "1600" on the 1912 Sanborn). The 1951 Sanborn map notes that the two-story, forward-most building has been separated into flats. The parcel has likely been operating as three rental spaces since that time. Both are framed, gable-forward buildings, both clad with aluminum siding and asphalt shingles, both have replacement window and door units everywhere, and neither have any stylization remaining if they ever had any. Chimneys are visible in both buildings but are likely no longer operable. Both buildings appear to be vacant; the two-story, forward-most building appears to be collapsing.

#### Building #13:

Doris Macdonald – Single Residence Parcel 10227024 at 1606 East 27th Street

This building has not been inventoried or assessed previously. It will be impacted by both alignments.

The auditor dates this one-and-a-half-story dwelling to 1900, though it appears on the 1886 Sanborn map. It is a small, long, gable-forward frame building with three wings telescoping rearward (west), apparently part of the original design, as they are represented thus in 1886. The façade (east) is three-bays, door (L) is covered by a pedimented hood, supported by round plain columns on a two-step, concrete stoop. The two evenly spaced windows have replacement one-over-one units. Above, centered in the half-story is a gothic-arched window. Its foundation appears to be skim-coated brick. A cemented brick chimney is visible in the center of the main peak. Roofing material is replacement asphalt shingle, siding is aluminum. It is in relatively good condition for its age and situation.

Building #14:

West 78th Street Partners Parcel 10227014 at 2635 Payne Avenue

This building has not been inventoried or assessed previously. It will be impacted by both alignments.

This moderate-sized masonry building has an L-plan, which dominates its parcel. The southern ell appears to have contained office space, while the taller east-west rear wing has large overhead garage doors in multiple elevations, indicating that area as containing light-industrial manufacturing and/or warehousing. The whole building has a flat roof and concrete block walls. The blocks are stacked vertically, one of its very subdued stylistic elements that reference commercial modernism. Banks of windows hold multi-paned metal-framed units (8x4 horizontal). Doors are few, small, metal framed glass, or solid metal. It appears not to have experienced much alteration, though it is presently vacant. It is currently owned by West 78th Street Partners. It was originally constructed in 1960. As such, it is a lightly altered example of a typical mid-twentieth century masonry commercial building.

#### Building #15:

Payne 2630, LLC - Ohio Wholesale Business Furniture (OHI: CUY0819405) Parcel 10234036 at 2630 Payne Avenue

This building will be impacted by both alignments. This building was recorded to the OHI in 2006 as the E&J Investments Building/Graphic Arts building (form attached). At that time, its form preparer did not recommend it for NR-eligibility, stating explicitly that it was:

"a fairly good example of the type of industrial loft building that was built commonly in this area of Cleveland along Payne and Superior Avenues from about 1919-1925, to accommodate various industries, including printing and garment production. This example has been altered by the blocking in of a significant number of the windows that are visible from the street, and there are better preserved larger examples of this building type nearby, including 2800 Superior and the Artcraft Building at 2502-2540 Superior Avenue."

The SHPO GIS database places a DOE point on this building and keys it to this address. However, this building has not been determined to be eligible. The DOE (DOEID: 639, SerNo.995666 - attached) pertains to the review of several surrounding buildings when a cellular communications array was in the process of being located on the roof of this building. The SHPO review indicated that they concurred with the report writer that several resources discussed in that report were indeed not eligible, and the reviewer made the assertion that two other resources were in fact NR-Eligible. None of those resources was CUY0819405.

Building #16:

The Musterole Co. Parcel 10234039 at 1748 East 27th Street

This building, originally constructed between 1912 and 1924, was demolished in 2018. The parcel (owned by ODOT since 2016) will be impacted by both alignments.

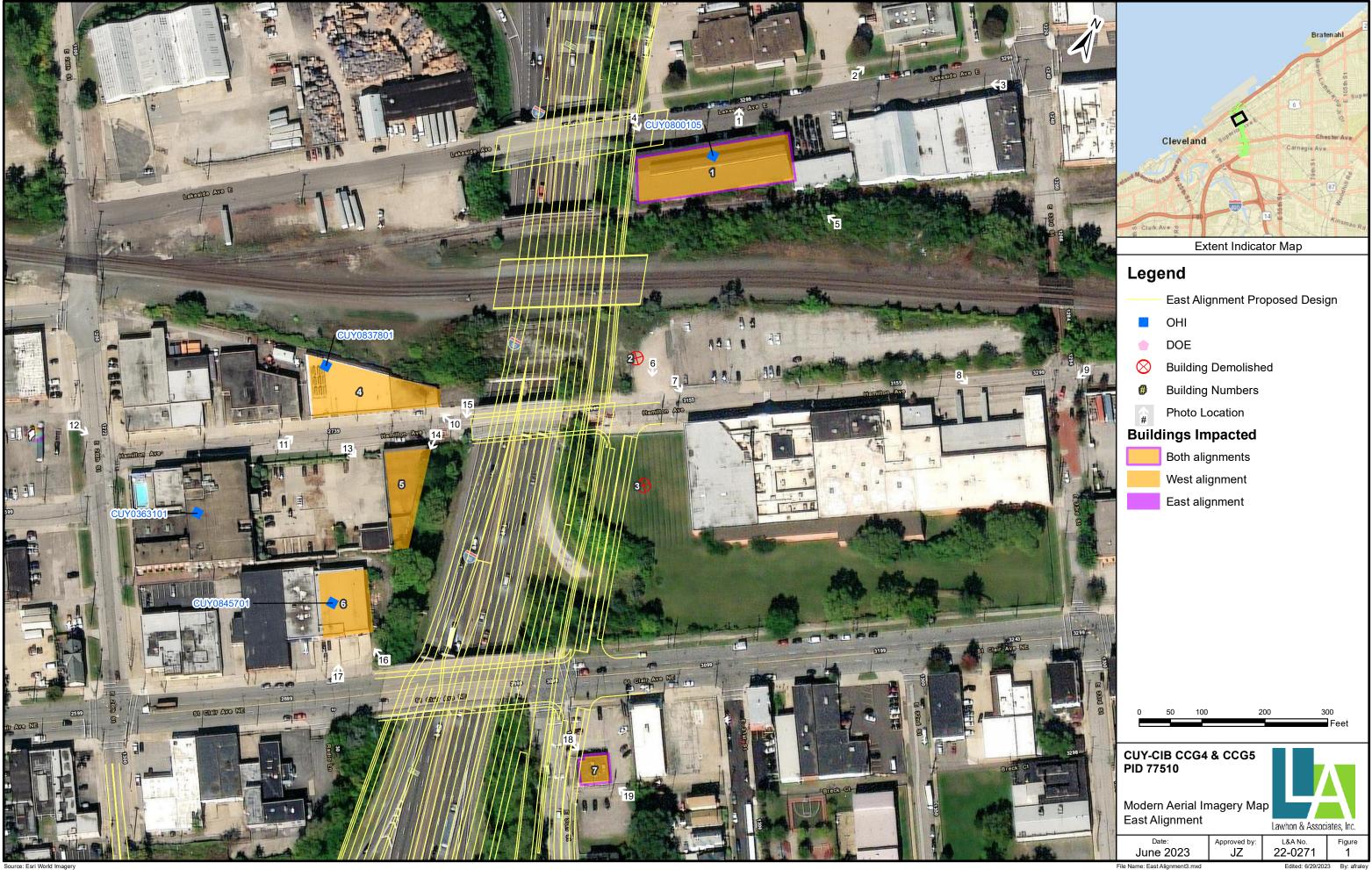
This package is intended to facilitate comparisons of the East and West Alignments pertaining to History/Architecture resources. For clarification of any of the included information, please contact the author at the information below.

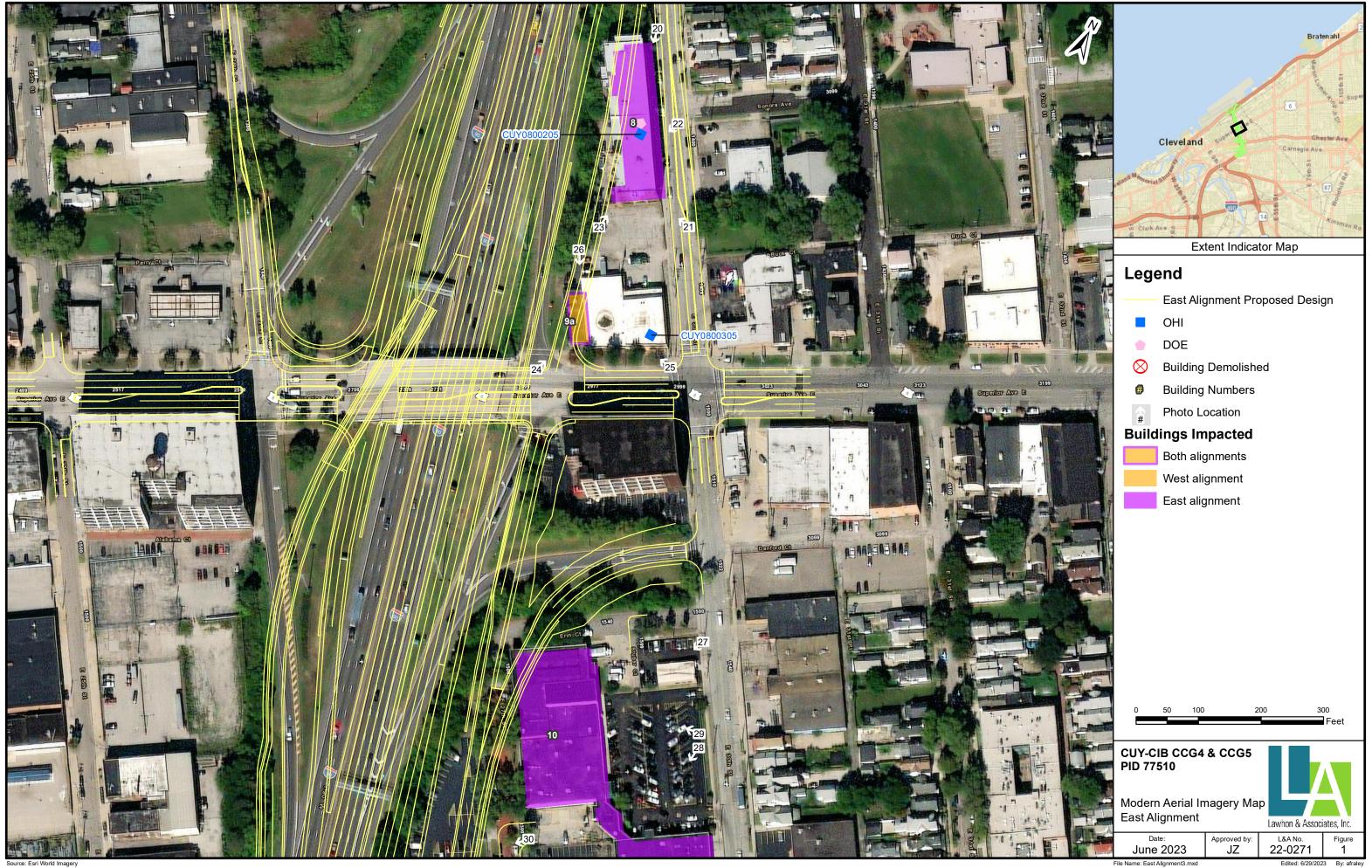
Sincerely,

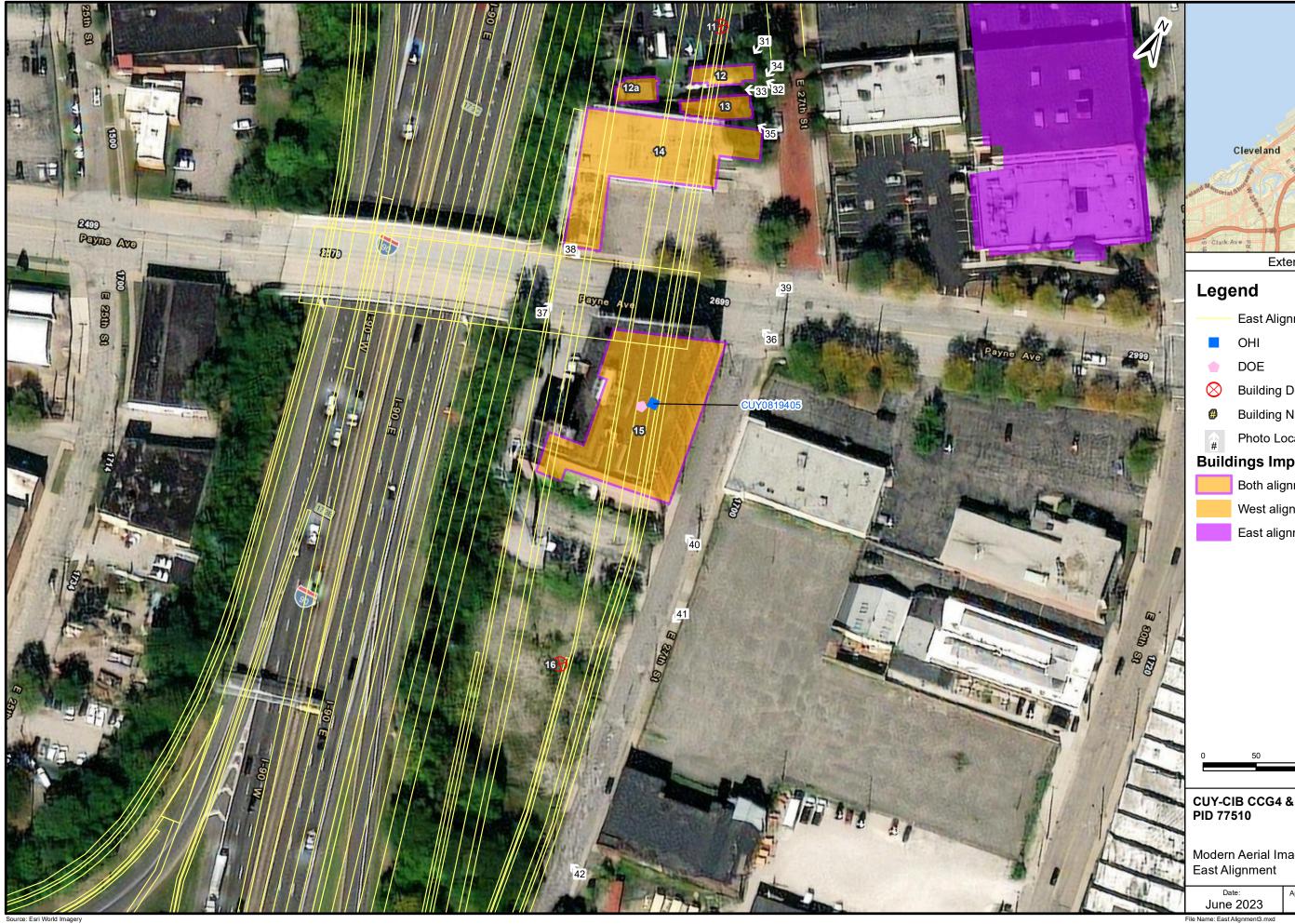
BHA Call

Brett A. Carmichael, MA Sr. Architectural Historian

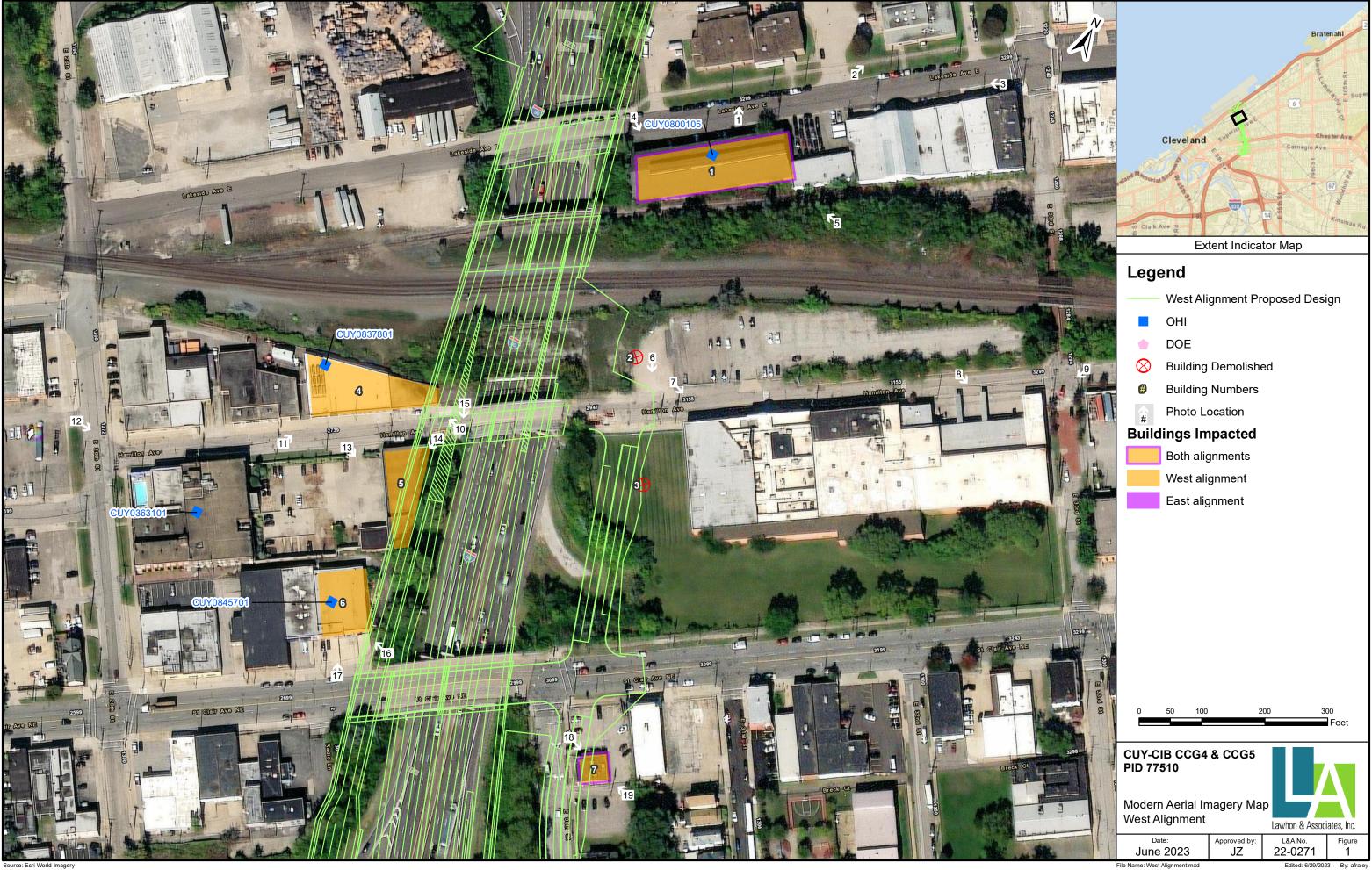
Lawhon & Associates, Inc. 1441 King Avenue, Columbus, Ohio 43212 P: 614.481.8600 ext. 171 www.lawhon-assoc.com Appendix A: Figures



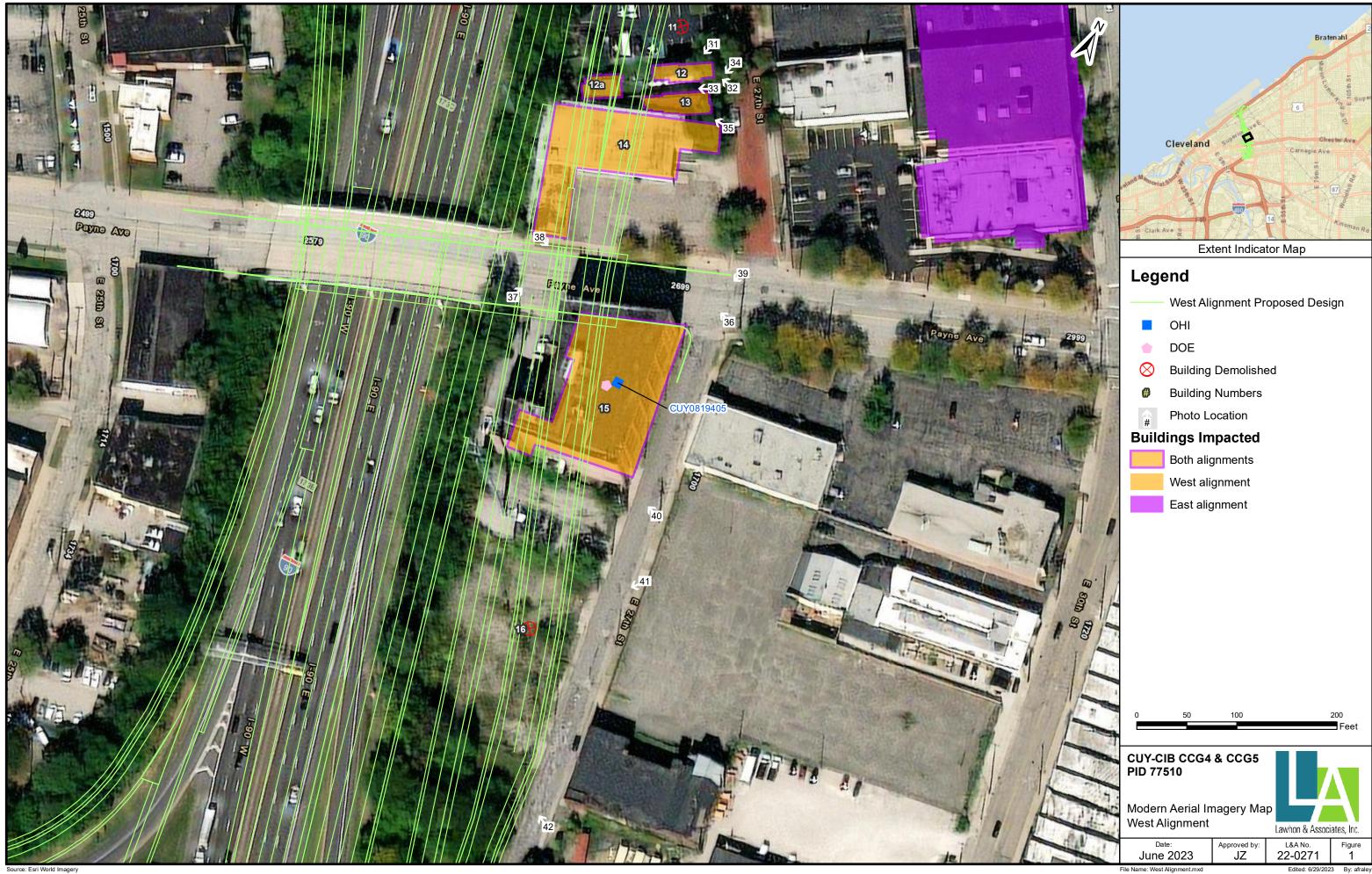




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Figure <u>ّ</u>1 Appendix B: Table of Impacted Buildings

#### I-90 Alignment Study (building impacts between S. Marginal and Chester)

						Impa	cted by
Building No.	Building Address	Parcel Number	Final Photo #s	current name	date(s)	Alt 1 (East)	Alt 2 (West)
				Industrial Surplus Supply, Inc Freight	c.1910 (alts		
1	3000 Lakeside Avenue	10212010	4,5	Finders	c.1940, c.1990)	Х	Х
2	3041 Hamilton Avenue	10212020	none	East 216 Land Company, LLC	1985	Х	Х
3	3100 Hamilton Avenue	10211019	6-9.	State Industrial Products, Co.	early 1900s	Х	Х
4	2797 Hamilton Avenue	10211020	10,11	WMB Properties-Hamilton, LLC	1965, 1969		Х
					1939, 1943, &		
5	2610 HamiltonAvenue	10211004	12-15 .	Kevlar Investments, LLC - Flex Spas	post-1943		х
				Downtown Warehousing, LLC - Rust			
6	2701 St. Clair Avenue	10211014	16,17	Belt Riders	post-1942		х
7	3004 St. Clair Avenue	10218001	18,19	3004 St Clair, LLC - Crust Restaurant	1960	Х	Х
8	1400 East 30th Street	10217012	20 - 23 .		1908-1912	Х	
				Protouch Communications, LLC -			
9a	2805 Superior Avenue	10217014	24, 26	Answering Cleveland Inc.	1955	Х	Х
	1558 East 30th Street and 2999				1920, 1929,		
10	Payne Ave	10227003	28,29	Asia Plaza	1978,1979	Х	
11	1596 East 27th Street	10227026	30	Asia Plaza Group, LLC - parkinglot	pre-1886	Х	Х
12	1602 East 27th Street	10227025	31 - 33	Falor, Zach	pre-1886	Х	Х
12a	1600 East 27th Street	10227025	32, 33	Falor, Zach	pre-1886	Х	Х
13	1606 East 27th Street	10227024	34,35	Macdonald, Doris.	pre-1886	Х	Х
14	2635 Payne Avenue	10227014	36,37	West 78th Street Partners	1960	Х	Х
15	2630 Payne Avenue	10234036	38 - 40	Payne 2630, LLC	1920	Х	Х
16	1748 East 27th Street	10234039	41,42	The Musterole Co.	1912-1924	Х	Х

Appendix C: Photographs

#### Photograph 1:

South façade of the 1963 Cleveland Fire Training Academy at 3101-3201 Lakeside Ave.

On this parcel (10204002), a modern-era building will be impacted by both alternatives, but neither of the historical-era buildings will be impacted.

#### **Direction**

North-northwest



### Photograph 2:

South and west elevations of the 1963 Fire Station at 3101-3201 Lakeside Ave.

#### **Direction:**

Northeast





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#### Photograph 3:

Cleveland Fire Training Academy facility from the intersection of Lakeside Ave. and E. 33<sup>rd</sup> St.

(modern-era buildings, to rear)

#### **Direction:**

West



## Photograph 4:

#### Bldg #1:

North façade of the c.1910 T.H. Brooks & Co. Structural Iron Works (OHI: CUY0800105) at 3000 Lakeside Ave. (west end of building is adjacent I-90 ROW)

#### **Direction:**

Southeast





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#### Photograph 5:

Bldg #1 (& #1a):

South and east elevations of the c.1910 T.H. Brooks & Co. Structural Iron Works (OHI: CUY0800105) at 3000 Lakeside Ave.

East 1-story white wing (R) is its own building built 1945: #1a, with its own address: 3050 Lakeside Ave., on its own parcel: 10212019. It will not be impacted.

#### **Direction:**

West-northwest

## Photograph 6:

Bldg #2 & #3:

View across vacant parking lot where Bldg #2 had been at 3041 Hamilton Ave, showing the vacant parcel at the western end of the State Industrial Products, Co. facility at 3100 Hamilton Ave. (Bldg #3)

Both demolitions occurred in 2014

#### **Direction:**

South







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# Photograph 7: North and west elevations of State Industrial Products, Co. at 3100 Hamilton Ave (western half of building) **Direction:** Southeast Photograph 8: North and west elevations of State Industrial Products, Co. at 3100 Hamilton Ave (eastern half of building) **Direction:** Southeast MICAL MES CO CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271 Photographs taken by Brett Carmichael, Lawhon & Associates, Inc. May 16, 2023 Lawhon & Associates, Inc.

### Photograph 9:

East and north elevations of State Industrial Products, Co., from the intersection of Hamilton Ave and E. 33<sup>rd</sup> St.

#### Direction:

Southwest



## Photograph 10:

#### Bldg #4:

South façade and east elevation of the 1965 Schuemann Surgical Supply building (OHI: CUY0837801) at 2797 Hamilton Ave.

#### **Direction:**

Northwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

## Photograph 11:

Bldg #4:

South façade and west elevation of the 1965 Schuemann Surgical Supply building (OHI: CUY0837801) at 2797 Hamilton Ave.

This west end addition was built 1969

#### **Direction:**

Northeast



## Photograph 12:

Overview of the former Greyhound Bus Line facility (OHI: CUY0363101) at 2600 Hamilton Ave. from Hamilton Ave. and E. 26<sup>th</sup> St.

#### **Direction:**

East-southeast





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#### Photograph 13:

#### Bldg #5:

West and north elevations of the post-1943 building at 2610 Hamilton Ave. formerly associated with OHI: CUY0837801 (Greyhound facility)

This west wall was originally an internal division of the former bus servicing and washing portion of the facility, later enclosed and individualized when the complex was abandoned and partially demolished in 2004

#### **Direction:**

Southeast

## Photograph 14:

Bldg #5:

North and east elevations of the post-1943 building at 2610 Hamilton Ave.

East end (red brick) of this remnant building has been demolished (diagonally to make way for I-90 ROW, c. 1960)

Direction:

Southwest





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#### Photograph 15:

Bldg #5:

Proximity of (Bldg #5) to the overpass above the I-90 ROW.

#### **Direction:**

South



## Photograph 16:

#### Bldg #6:

South façade and east elevation of the post-1942 Commercial Electric building (OHI: CUY0845701)

East wing (R) of this building was originally a separate bussiness (address 2701), absorbed by former 2703 (center) and combined into existing single parcel: 10211014, address: 2701 St. Clair Ave.

#### **Direction:**

Northwest





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#### Photograph 17:

#### Bldg #6:

South façade of the post-1942 Commercial Electric building, OHI: CUY0845701 (L), at 2701 St. Clair Ave.

East wing (R) of this building may date as early as 1926 (per Auditor), absorbed by former 2703 (L) and combined into existing single parcel: 10211014, address: 2701 St. Clair Ave.

#### **Direction:**

North

#### Photograph 18:

Bldg #7:

North façade and west elevation of the 1960 restaurant building at 3004 St. Clair Ave.

#### Direction:

East







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## Photograph 19:

Bldg #7:

South (rear) and east (R) elevations of the 1960 restaurant building at 3004 St. Clair Ave.

#### Direction:

Northwest



## Photograph 20:

#### Bldg #8:

East façade and north end elevation of the Ohio Boxboard Co. building (OHI: CUY0800205; DOE: 1011662) at 1400 E. 30th St.

#### **Direction:**

South





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## Photograph 21:

#### Bldg #8:

East façade and south end elevation of the Ohio Boxboard Co. building (OHI: CUY0800205; DOE: 1011662) at 1400 E. 30th St.

#### Direction:

Northwest

## Photograph 22:

#### Bldg #8:

Open passageway through the center of the Ohio Boxboard Co. building, indicating the original 1909 portion (R) and the 1912 addition (L), which doubled its size

#### **Direction:**

South





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

## Photograph 23:

Bldg #8:

South (end) and west (rear) elevation of the Ohio Boxboard Co. building (OHI: CUY0800205; DOE: 1011662) at 1400 E. 30th St.

#### **Direction:**

Northeast



## Photograph 24:

#### Bldg #9a:

West and south elevations of the 1955 building at 2805 Superior Ave., adjacent the original west wing of 1950 retail building (yellow brick) at 2975 Superior Ave., which will not be impacted.

#### Direction:

Northeast





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

## Photograph 25:

Bldg #9:

South façade and east elevation of the 1950 retail building at 2975 Superior Ave.

This building will not be impacted.

**Direction:** 

Northwest



## Photograph 26:

Bldg #9 & 9a:

North (rear) elevations of both 2975 (blue, not impacted) & 2805 Superior Ave., at right, to be impacted

#### **Direction:**

Southeast





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

### Photograph 27:

#### Bldg #10a:

East and north elevations of vacant 1965 restaurant building at 1550 E. 30<sup>th</sup> St.

This building will not be impacted

#### Direction:

Southwest



## Photograph 28:

#### Bldg #10:

Southeast (L) and northwest (R) wing of the Asia Plaza addresses: 2999 Payne Ave./1558 E. 30<sup>th</sup> St., respectively. This plaza has recently connected and renovated 4 buildings in this block, originally built: 1920, 1929, 1978, 1979

#### **Direction:**

Southwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

#### Photograph 29:

Bldg #10:

Northwest wing (L) of the Asia Plaza, 1558 E. 30<sup>th</sup> St., it is the NW corner of this wing (at the intersection of E. 27th St. and Erin Ct.) which is potentially impacted by the Eastern alignment.

The stand-alone 1965 restaurant building at 1550 E. 30<sup>th</sup> St., which can be seen at (R), will not be impacted.

#### **Direction:**

West

#### Photograph 30:

Bldg #11:

Vacant parking lot, currently owned by Asia Plaza Group, LLC, previously occupied by a residential building at 1596 E. 27th St., demolished 2003/2004.

#### **Direction:**

West





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

### Photograph 31:

Bldg #12:

North lateral elevation and east façade of the 1890 single dwelling at 1602 E. 27th St. (vacant)

#### **Direction:**

South



## Photograph 32:

Bldg #12 & 12a:

East façade and south elevation of the 1890 single dwelling at 1602 E. 27th St. (vacant), and east façade of 1.5-story garage-turned-rental dwelling at the rear of this parcel (10227025)

#### **Direction:**

West-northwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

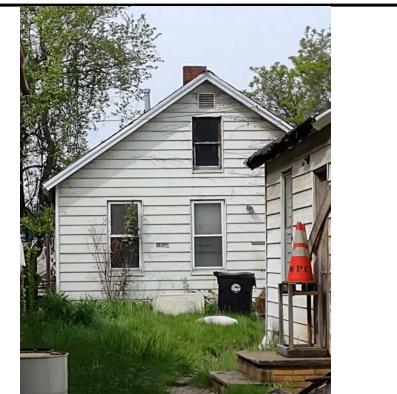
#### Photograph 33:

Bldg #12a:

East façade of 1.5-story 1890 garage-turned-rental dwelling at the rear of parcel 10227025, address plate observed as 1600 E. 27th St.

#### **Direction:**

West-northwest



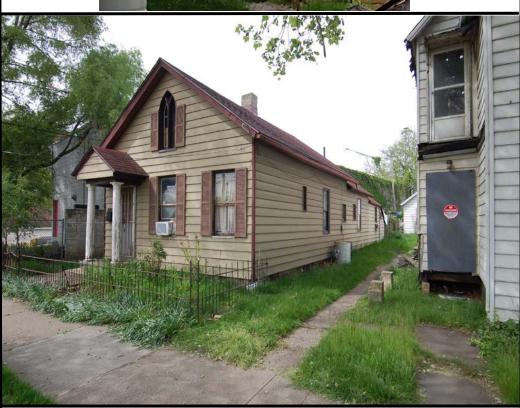
## Photograph 34:

#### Bldg #13:

East façade and north elevation of the 1900 single dwelling at 1606 E. 27<sup>th</sup> St.

#### **Direction:**

Southwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

## Photograph 35:

Bldg #13:

East façade and south elevation of the 1900 single dwelling at 1606 E. 27<sup>th</sup> St.

#### Direction:

Northwest



## Photograph 36:

#### Bldg #14:

South and east elevations of the 1960 retail warehouse building at 2635 Payne Ave.

#### **Direction:**

Northwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

#### Photograph 37:

Bldg #14:

South and west elevations of the 1960 retail warehouse building at 2635 Payne Ave. (immediately adjacent I-90 ROW - L)

#### **Direction:**

Northeast



## Photograph 38:

#### Bldg #15:

North façade and west elevations of the 1921 Graphic Arts Building (OHI: CUY0819405) at 2630 Payne Ave., currently "Ohio Wholesale Business Furniture," though it appears vacant

This building is Not Eligible per DOEID: 639, SerNo.995666 (SHPO response letter, 2003)

#### Direction:

Southeast





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

#### Photograph 39:

#### Bldg #15:

North façade and east elevations of the 1921 Graphic Arts Building (OHI: CUY0819405) at 2630 Payne Ave.

This building is Not Eligible per DOEID: 639, SerNo.995666 (SHPO response letter, 2003)

#### **Direction:**

Southwest



### Photograph 40:

Bldg #15:

East and south (rear) elevations of the 1921 Graphic Arts Building (OHI: CUY0819405) at 2630 Payne Ave.

This building is Not Eligible per DOEID: 639, SerNo.995666 (SHPO response letter, 2003)

**Direction:** 

Northwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

## Photograph 41:

Bldg #16:

Vacant parcel at 1748 E. 27<sup>th</sup> St., building demolished 2018

#### **Direction:**

Southwest



## Photograph 42:

#### Bldg #16:

Vacant parcel at 1748 E. 27<sup>th</sup> St., building demolished 2018.

(OHI: CUY0819405 in background)

#### **Direction:**

Northwest





CUY-CIB-CCG4 & CCG5 Alternatives Investigation (PID 77510) L&A Project Number: 22-0271

Appendix D: Inventory Forms (OHIs and DOEs)

CODED	Ohio Historic Pre 1985 Velma Ave		AL
OHIO HISTORIC IN		0 43211 SINCE 1885	
1. No.       2. County       4. Present         CUY-3631-1       Cuyahoga         3. Location of Negatives       5. Historia         Cleveland Landmarks Commission 5. Historia	Greyhound	Coded	1. No: CUY-3661-1
Roll No. Picture No.(s) X426, 7, 9, 11, 12	or Other Name(s)		
6. Specific Address or Location 1295 E. 2(oth St. 2600-2816 Hamilton 6a. Lot. Section or VMD Number	16. Thematic Association(s) transportationbus (9221)17. Date(s) or Period 1939, 194317b. Alteration Date	28. No. of Stories ≥ 29. Basement? Yes □ No □ 30. Foundation Material	2. County
7. City or Village If Rural, Township & Vicinity Jeveland	18. Style or Design       High Style         Art Moderne elems.       Elements         18a. Style of Addition or Element(s)	31. Wall Construction concrete	
B. Site Plan with North Arrow PARE 40	19. Architect or Engineer	32. Roof Type & Material lat/built up 33. No. of Bays	
HAHILTON AVE NE NA	19a. Design Sources	Front Side 34. Exterior Wall Material(s) brick facing	,5. Prese
	20. Contractor or Builder 21. Building Type or Plan	35. Plan Shape irregular 36. Changes Addition 🕅	4,5. Present or Historic Name
9. U.T.M. Reference	22. Original Use, if apparent	(Explain Altered in #42) Moved 37. Window Type(s)	oric Nam
Quadrangle Name [1] 443740 4495700	23. Present Use bus terminal 24. Ownership Public	6 over 6 2 over 2     4 over 4 Other     38. Building Dimensions	Ō
Zone     Easting     Northing       10.     Site     Structure       Building     Object       11. On National     Yes       Register?     No       No     Potential?       No     14. District	25. Owner's Name & Address, if I	39. Endangered?       Yes □         By What?       No X         40. Chimney Placement	
Hist. Dist.? No X Potential? No X 15. Name of Established District (N.R. or Local)	26. Property Acreage 27. Other Surveys in Which Inclu	41. Distance from and Frontage on Road	
42. Further Description of Important Interior and Exterior I Very large bus facility, constructed Rounded corners, contrasting blue to horizontal rows of projecting and re foofline all accentuate the building	l in handsome streamline design. erra cotta banding, alternating ecessed brick courses and flat		6. Specific Address or Location
43. History and Significance (Continue on reverse if nece This building was constructed in sev dates from 1939 and included garage servicing area. In 1943, the washin of the building and the office in th <u>The easternmost additions appear to</u> 44. Description of Environment and Outbuildings (See #50	veral stages. The original port capacity for 40 buses; washing ng facility at the southwest com ne northwest corner were added. have been added later.	and rner 46. Prepared by	HAMILTON
Located in mixed industrial/commerc:	ial area.	N. Recchie 47. Organization BD Rickey & Co. 48. Date Recorded in Field 6/88	-
45. Sources of Information	2	6/88 49. Revised by 50a. Date Revised	
Hopkins Map of Cleveland 1932, upda Sanborn Insurance Map of Cleveland	ted to 1942 1912, updated to 1951 1951-	50b. Reviewed by SCG MAR 0 7 1989	

51. Condition of Property		54. Farr	nstead Plan			
	Ruin	F				-
Good/Fair	Destroyed/Burned					
Deteriorated	Date					
52. Historic Outbuildings and Depend	lencies		·			
Barn Type(s)						
				÷		
Corn Crib or Shed Summer Kitchen Silo	Smoke House  Privy Spring House  Garage Ice House			·	•	
Designed I	andscape features 🗆				· · ·	
53. Affiliated OAI Site Number(s)	one m	ultiple .				
Archaeological Feature:	Observed Expected on Bas Archival Resea			÷		
Well						
Privy						
Cistern		· ·				
Foundation						
Structural Rubble						
Formal Trash Dump						
Other		Ŀ				· _
		_				

#### 42. (Cont'd)



#### 43. (Cont'd)

The Greyhound Mgt. Co., located in Cleveland, was among the largest of 13 operating companies of the Greyhound family. In 1930, it was estimated 9,180 people passed through the E. 9th St. terminal daily.

## **OHIO HISTORIC INVENTORY**

Ohio Historic Preservation Office 1985 Velma Avenue Columbus, Ohio 614/297-2470



1. No. CUY-8001-5	2. County Cuyahoga	4. Present Name(s)	
cation of Ne negatives-	egatives	Architectural Real Estate Co. Building	
Roll No. <sup>C</sup>	Picture No.(s) 60,60A	5. Historic or other Name(s) Brooks and Company Structural Iron Company	en an
6. Specific Addre 3000 Lakeside A		16. Thematic Association(s) Industry	28. No. of Stories 1
		17. Date(s) or Period 17b. Alteration Date(s	29. Basement? Yes D No M
6a. Lot, Section of 102-12-010		c. 1910         c. 1940, c. 1990           18. Style or Design         □ High Style	
7. City or Village Cleveland	If Rural, Township & Vici	ity Industrial vernacular Element 18a. Style of Addition or Element(s)	30. Foundation Material     C       Poured concrete     C       31. Wall Construction     C       Terracotta block     C
8. Site Plan with		International, utilitarian 19. Architect or Engineer	32. Roof Type & Material Side gabled, asphalt shingle
	Lakeside Avenue	Unknown 19a. Design Sources N Unknown	33. No. of Bays Front 31 Side 3
0		20. Contractor or Builder Unknown	34. Exterior Wall Material(s)         Red common bond brick         35. Plan Shape Rectangular
	Railroad .	21. Building Type or Plan Gabled industrial building 22. Original Use, if apparent	36. Changes Addition ⊠ (Explain in #42) Altered ⊠
	me Cleveland North	- Factory - 23 Present Use	Moved □ 37. Window Types □6 over 6 □ 2 over 2 1 over 1
Zone	A 3 8 0 A 5 9 5 9 Easting North	Factory	□ 4 over 4         ⊠ Other         □           38. Building Dimensions         281' x 50'         281' x 50'
	Site  Structu Structu Structu Structu	e 🗆 Private 🖬 25. Owner's Name & Address, if known	39. Endangered? Yes ⊠ By What? No □
11. On National Register? 13. Part of Estab.	Yes □         12. N.R.         Yes           No         ⊠         Potential?         No           Yes □         14. District         Yes         Yes	In Architectural Real Estate Co. 19 Astor Place, Rocky River, OH. 44116	Image: A state of the state
Hist. Dist?	No  blished District (N.R. or Local)	26. Property Acreage 0.43	41. Distance from and Frontage on Road
N/A	Distinct (N.R. OF LOCAL)	27. Other Surveys in Which Included N/A	d-27', f-281'
Gabled industria series of steel in with yellow brick	I building with birick load bearin idustrial windows, a recent meta Clerestory windows on roof ar	Features (Continue on reverse if necessary) g walls and steel frame. Has side gabled roof, north wall has a garage door, and two window bays that have been bricked in a now covered in recently applied vertical metal paneling. There is t has a series of loading docks that have been closed in to form	46. Prepared by Roy Hampton and Heather Kenney 47. Organization Hardlines Design Company 48. Date Recorded in Field
The 1886 Sanbo Iron Company. B demolished and	By 1896, the two-story machine the current building appears as for General Sheet Steel Compa	se if necessary) e shop building on this site associated with the Thomas H. Brooks hop had been expanded. By 1912, the machine shop had been a structural iron shop. By 1963, the building was in use as a steel by. Brooks was a medium sized iron company that was founded	46. Prepared by
	f Environment and Outbuildings akefront in an area with industri	(See #52) al and governmental land uses. No visible outbuildings	47. Organization
$\cap$			Hardlines Design Company     48. Date Recorded in Field       October 26, 2005
	ce Maps of Cleveland, 1886, 18		49. Revised by 50a. Date Revised
Miller, Carol Poh	. "Steel and Iron Industry" Ency		50b. Reviewed by

				1
1. Condition of Property		54. Farmstead Plan		11.2
Excellent	D Ruin	FIVINIVVI		
□ Good/Fair	Destroyed/Burned Date	Present Name(s)		
Deteriorated		unitedural Real Estate Co.		
. Historic Outbuildings and Depe				.(
Barn Type(s)		in Historic or other Name(s)		
		rooks and Company Structure		
		Contraction of the second s		- 11.02 (2) Re-rich 106
	1975, Alteration Dates (2014)	Hindustry 17 Eate(s) or Period		
		010101		
Corn Crib or Shed	Smoke House  Privy	18 Shie or Design		
Summer Kitchen D Silo D	Spring House □ Garage □ Ice House □	SKOSMEY ISINAUDAI		12
	landscape features □	1882 Style of Adgillo		
		104. Architect of EAC		
. Affiliated OAI Site Number(s)		Unknown		
Archeological Feature:	Observed Expected on Basis of	19a. Design Sourcei		
, a shoologidar i dature.	Archival Research	Linknovm		
Well	nobi	20, Contractor or BU		
Privy	nsP	121. Building Type of		
Cistern		Gabled including ba		
Foundation	Instag	· R2. Opginal Use, if a)		
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Other2. (Cont'd)	tate oo of River, OH 44115 0.43 Which Included (Recessivy) 9 sthat Hove 1 verheat (nels) of 1 verheat (nels) of 1 verheat (nels) of 1 verheat (nels) of	City 25. Owners Name: According to a second second Part of the second second second 26. Property Acreage 26. Property Acreage 27. Other Surveys in 27. Other Surveys in 28. Second s		
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Other2. (Cont'd)	rate oc y River, Oth 44115 0.43 Which Industed estate as a trai frive tor have ensure the have	25. Owners Hane		
Other2. (Cont'd)	rate oc y River, Oth 44115 0.43 Which Industed estate as a trai frive tor have ensure the have	25. Owners Hane		
Other2. (Cont'd)	rate oc y River, Oth 44115 0.43 Which Industed estate as a trai frive tor have ensure the have	25. Owners Hane		
Other2. (Cont'd)	River, Oth 44115 9 River, Oth 44115 0.43 Which Industed pables rack code water as strait from a code of the tert have second as a 10 read of the second of the 11 have second as a 12 have second as a 13 have second as a 14 have second as a 14 have second as a 15 have second as a 16 have second as a 17 have second as a 18 have second as a 18 have second as a 19 have second as a 10 have second as a 11 have second as a 12 have second as a 13 have second as a 14 have second as a 15 have second as a 16 have second as a 17 have second as a 18 have second as a 19 have second as a 10 have se	25. Owners Hane		

#### Ohio Historic Preservation Office



800 E. 17th Avenue Columbus, OH 43211 614/298-2000

## **OHIO HISTORIC INVENTORY**

Section 106/RPR Review:

RPR Number: 1006505

2. County: Cuyahoga	5 Historia an Other	5. Historic or Other Name(s): Ohio Boxboard Company				
2. County: Cuyanoga	5. Historic of Other	Name(s): Onio Boxboard Company				
6. Specific Address or Location: 1400 E 30th St		19a. Design Sources: Unknown	35. Plan Shape: Rectangular			
		20. Contractor or Builder: Unknown	36. Changes associated with 17/17b Date			
6a. Lot, Section or VMD Number: 102-17-012		21. Building Type or Plan: Warehouse	17. Original/Most significant construction			
7. City or Village: Cleveland		22. Original Use, if apparent: Warehouse	37. Window Type(s):			
9. U.T.M. Reference Quadrangle Name: Cleveland North		23. Present Use: Artist Studio/Art Center	38. Building Dimensions: 223' x 65'			
Zone: 17 Easting: 443934	Northing: 4595525	24. Ownership: Private	39. Endangered? YES			
10. Classification: Building		25. Owner's Name & Address, if known: 1400 East 30th Street Partners	By What? Highway development			
11. On National Register? NO		2530 Superior Ave. Cleveland, OH 44114	40. Chimney Placement: Other			
3. Part of Established Hist. Dist? NO	)	26. Property Acreage: 0.75				
5. Other Designation (NR or Local)		27. Other Surveys:	41. Distance from & Frontage on Road: d-11', f-223'			
		28. No. of Stories: Four story	51. Condition of Property: Good/Fair			
16. Thematic Associations: MANUFACTURING/INDUSTRIAL		29. Basement? Yes 30. Foundation Material: Unknown	52. Historic Outbuildings & Dependencies         Structure Type(s):			
	Alteration Date(s): 960	31. Wall Construction: Other	Date(s):			
Element Commercial	/Chicago Style	32. Roof Type: Flat Roof Material:	Associated Activity:			
18a. Style of Addition or Elements(s)	):	Built-up (tar paper, membrane, graveled)	52 ACCL to d Incenter Namba ( )			
19. Architect or Engineer: Unknown		33. No. of Bays: 25       Side Bays: 3         34. Exterior Wall Material(s):         Brick	53. Affiliated Inventory Number(s): Historic (OHI):			
			Archaeological (OAI):			



8. Site Plan with North Arrow



6. Specific Address or Location: 1400 E 30th St

47. Organization: Hardlines Design Company

48. Date Recorded: **10/26/2005** 50. PIR Review Date: **03/29/2013** 

#### 1. No. CUY0800205

4. Present Name(s): 1400 East 30th Street Partners Building

2. County Cuyahoga

5. Historic or Other Name(s): Ohio Boxboard Company



Door Selection: Three or more Door Position: Recessed Orientation: Lateral axis Symmetry:

#### **Report Associated With Project:**

Primary Author	Secondary Author(s)	Year	Title
Hardlines Design		2005	History/Architecture Phase I for Cleveland Innerbelt, CUY-Innerbelt, PID 77510

#### 42. Further Description of Important Interior and Exterior Features

Four-story warehouse/factory building with brick walls and some stone trim. Facade faces east and features Chicago-style steel bay windows on north half of building and steel one-over-one windows on south half. Second, third and fourth floors feature paired fifteen-over-fifteen double hung wood windows, brick pilasters, and stone stringcourses. Building is capped with corbelled brick cornice and parapet with recessed brick panels. Facade also features central recessed entrance, and there is a second entrance on the north end of the facade. The north wall has a series of segmentally arched window openings with nine-over-nine wood double hung windows on the third floor, while windows on the other floors are blocked in with plywood. South wall has a series of steel industrial windows and brick pilasters with concrete caps. West wall has concrete capped brick buttresses and a mix of steel industrial windows and long, narrow wood windows with segmentally arched openings. There is a small one-story brick flat roofed addition on the southwest corner of the building. A metal smokestack is also attached to the west wall. There is a small brick penthouse at the center of the west wall.

#### 43. History and Significance

This site was vacant land in 1896 according to Sanborn maps. By 1912, the north half of the present building and a no longer extant west wing appear on Sanborn maps as the Ohio Boxboard Company. At an unknown date after 1912, the south half of the building was constructed. The facade of the addition was designed to match the original building, but the rear and south walls of the addition have horizontal industrial windows more characteristic of post-1915 industrial buildings, while the rear of the older portion of the building has more traditional segmentally arched windows. Ohio Boxboard was founded by entrepreneur Edward Young in 1903. The company was at this site from about 1910 through the post-World War II era. In 1965 Ohio Boxboard was acquired by Packaging Corporation of America. By 1963, Sanborn maps indicate that the building was in use as a drug and cigar storage warehouse. The building presently appears to be in use for lofts and studios.

#### 44. Description of Environment and Outbuildings (See #52)

In a mixed use area with commercial, industrial and residential buildings. No outbuildings observed.

#### 45. Sources of Information

Cuyahoga County Auditor Website; Cleveland City Diretories; Sanborn Maps of Cleveland, 1896, 1912, 1963; www.packagingcorp.com/who\_history.htm; Hardlines Design Company, History/Architecture Phase I for Cleveland Innerbelt, CUY-Innerbelt, PID 77510, December 2005.

# **OHIO HISTORIC INVENTORY**

Ohio Historic Preservation Office 1985 Velma Avenue Columbus, Ohio 61/297-2470



1. No. CUY-8002-5	2. County	4. Prese	nt Name(s)	014/231-2410		
cation of Ne	-	1400 Ea	st 30th Street Partners Buildi	ng		Coded
negatives-c	digital	5. Histor	ic or other Name(s)		Selection Dependencies au	CHEMICAL CONTRACTOR SALE
Roll No. C	Picture No.(s) 40,40A	Ohio Box	kboard Company			
6. Specific Addre			16. Thematic Association(s)		28. No. of Stories	4
1400 East 30th S	treet		Industry 17. Date(s) or Period	17b. Alteration Date(s)	29. Basement?	Yes ⊠ No □
6a. Lot, Section c	or VMD Number		c. 1908-1911	c. 1960	30. Foundation Mater	
102-17-012				□High Style	Not visible	
7. City or Village Cleveland	If Rural, Township & Vicir	nity	Commercial Style	Market Element	31. Wall Construction	ial (2
8. Site Plan with I	North Arrow		18a. Style of Addition or Ele Utilitarian	ment(s)	Terracotta block 32. Roof Type & Mate	
1			19. Architect or Engineer		Flat, tar covered	ena
I-90	N 1400		Unknown		33. No. of Bays	10110
8					Front 25 34. Exterior Wall Mate	Side 3
			20. Contractor or Builder	oteoana linvino	Red common bond br	ick
	2975 K		Unknown		35. Plan Shape Recta	angular
			21. Building Type or Plan Four story warehouse/facto		36. Changes (Explain in #42)	angular Addition ⊠ Altered ⊠ Moved □ rer 2 1 over 1
	Superior Ave		22. Original Use, if apparent			Altered Moved
9. U.T.M. Referen Quadrangle Na	nce ame_Cleveland North		Factory/warehouse		37. Window Types	CARRENT CONTRACT
	4390 45955	520	23. Present Use Studios		□6 over 6 □ 2 ov □4 over 4 ⊠ Othe	
Zone	Easting Northi	ing	24. Ownership	Dublic D	38. Building Dimensio	ons 223' x 65'
1 ITE	Site  Structur			Public 🗖 Private 🖬	39. Endangered?	Yes M No D It ent elevation
	uilding 🖬 Obje	ct 🛛	25. Owner's Name & Addre	ss, if known	By What?	No 🗖
11. On National Register?	Yes D 12. N.R. Ye No D Potential? No		1400 East 30th Street Partr		Highway developmen 40. Chimney Placeme	nt
13. Part of Estab.			2530 Superior Ave. Clevela	nd, OH. 44114	Metal stack on west e	levation
Hist. Dist?	No Potential? No		26. Property Acreage 0.	75	41. Distance from and	
	blished District (N.R. or Local)		27. Other Surveys in Which	Included	Frontage on Road	jar on contract is a f
N/A			N/A		d-11', f-223'	2
42. Description o	f Important Interior and Exterior	Features (	Continue on reverse if neces	sary)	67.07 His	9
	house/factory building with brick eel bay windows on north half o				AL A	
third and fourth	floors feature paired fifteen-over uilding is capped with corbelled	r-fifteen dou	uble hung wood windows, bri	ck pilasters, and stone		
also features ce	ntral recessed entrance, and the				Ent.	
wall has a series	s of (continued)				1/ 2	
43. History and S	Significance (Continue on rever	rse if neces	sary)		E THE	
	cant land in 1896 according to S nt west wing appears on Sanbor					
after 1912, the s	outh half of the building was cor	nstructed. 1	The facade of the addition wa	is designed to match the	Segure of the	Le dans
	but the rear and south walls of t post-1915 industrial buildings, w				46. Prepared by	
			· · · · · ·		Roy Hampton/Hea	ather Kenney
	f Environment and Outbuildings rea with commercial, industrial a			is observed	47. Organization	ather Kenney Company
			niai bunungs. No bubunung	5 00001100.	Hardlines Design	Company
$\cap$					48. Date Recorded in	Field
45. Sources of Ir	aformation				October 26, 2005	a. Date Revised
Cuyahoga Count	ty Auditor Website				49. Revised by 50	a. Date Reviseu
Cleveland City D www.packagingc	Directories Sanborn Maps of C corp.com/who_history.htm	Cleveland, 1	1896, 1912, 1963		50b. Reviewed by	
	n Company. History/Architecture	e Phase I fo	or Cleveland Innerbelt, CUY-I	nnerbelt, PID 77510,		

51. Condition of Property  Excellent	□ Ruin		54. Farmstead Plan			- 0	
<ul><li>Good/Fair</li><li>Deteriorated</li></ul>	Destroyed Date		esent Name(s) Last 30ih Street Partnerh E			M.p	
52. Historic Outbuildings and Dependent	Gurana	3 1 1919 19 19 19 9 19 9 10 9 10 0 18 3			5		
Barn Type(s)			store or other Name(s)				
Dam Type(3)			e oxboard Company			in heavy	
			16, Themalid Association Industry			6. 00 78 00	
			17. Date(s) or Ferro I C. 1903-1911			58 <sup>-1</sup>	
Corn Crib or Shed Summer Kitchen	Smoke House  Privy  Garage  Garage		18. Style or Design Commercial style				
Silo  □ Designed lar	Ice House ndscape features	S 🔲	(shs)litt)			1. 21d 1. 5	
53. Affiliated OAI Site Number(s)			Unknown				
Archeological Feature:	Observed	Expected on Basis of Archival Research	19a: Design Source. Unknown			1	
Well	3 2,3 4) <del></del>		80, 'Contrator of Bulld Utherawa				
Privy Cistern		(15) 10/10/10/10/10/10/10/10/10/10/10/10/10/1	<ol> <li>Building Type e H</li> <li>Four story watehoo te</li> <li>Commal Use. 4 s Ja</li> </ol>			2	
Foundation			econtenswivestori)			- 11 1 - 11 1 - 11 1	
Structural Rubble			23, Prosenti Use Bandos			5. 7 - 1 <b>8</b>	
Formal Trash Dump			24. Overaliship			anoS <sub>h</sub>	
Other		ейн9 					

#### 42. (Cont'd)

segmentally arched window openings with nine-over-nine wood double hung windows on the third floor, while windows on other floors are blocked in with plywood. South wall has a series of steel industrial windows and brick pilasters with concrete caps. West wall has concrete capped brick buttresses and a mix of steel industrial windows and long, narrow wood windows with segmentally arched openings. There is a small one-story brick flat roofed addition on the southwest corner of the building. A metal smokestack is also attached to the west wall. There is a small brick penthouse at the center of the west wall.

#### 43. (Cont'd)

building has more traditional segmentally arched windows.

Ohio Boxboard was founded by entrepreneur Edward Young in 1903. The company was at this site from about 1910 through the post-World War II era. in 1965 Ohio Boxboard was acquired by Packaging Corporation of America. By 1963, Sanborn maps indicate that the building was in use as a drug and cigar storage warehouse. The building presently appears to be in use for lofts and studios.

## OHIO HISTORIC INVENTORY

Ohio Historic Preservation Office 1985 Velma Avenue Columbus, Ohio



1. No. 2. County CUY-8003-5 Cuyahoga	4. Present Name(s)	an specie of the second s	Coded
Cuyanoga	Carpet Capital		
negatives-digital	5. Historic or other Name(s)		endencies and Dependencies
Roll No. <sup>C</sup> Picture No.(s) <sup>84,84A</sup>	General Cable Corporation		
6. Specific Address or Location	16. Thematic Associat	tion(s)	28. No. of Stories 2
2975 Superior Avenue	Industry/commerce		29. Basement? Yes M
	17. Date(s) or Period	17b. Alteration Date(s)	No 🗆
6a. Lot, Section or VMD Number 102-17-013	1953	c. 1965	30. Foundation Material
7. City or Village If Rural, Township & Vicini	18. Style or Design	⊟High Style ∎Element	Poured concrete
Cleveland	18a. Style of Addition		31. Wall Construction Concrete block
8. Site Plan with North Arrow	N/A	n eenhad.	32. Roof Type & Material
1м/	19. Architect or Engin	eer	flat deck, tar covered
2975 Superior Ave	Unknown		33. No. of Bays
I-90		to elasti no before 3 basis of	Front 10 Side 6
Superior Avenue	20. Contractor or Buil	Archval Research	34. Exterior Wall Material(s) Yellow/orange common bond brick
		der	35. Plan Shape Irregular
2800 Superior Ave.	21. Building Type or F	Plan	36. Changes Addition □
· · · · / / · · · · · · · · · · · · · ·	Two story commercia	I/warehouse	(Explain in #42) Altered 🛛
9. U.T.M. Reference	22. Original Use, if ap     Factory	parent	Moved 🗖
Quadrangle Name Cleveland North		- and a set of the set	37. Window Types □6 over 6 □ 2 over 2 1 over 1
17 044400 45954	4 0 23. Present Use Carpet retail store		$\Box 6 \text{ over } 6  \Box 2 \text{ over } 2  1 \text{ over } 1$ $\Box 4 \text{ over } 4  \blacksquare \text{ Other } \qquad \Box$
Zone Easting Northin		Public D	38. Building Dimensions 202' x 92'
TTE Site D Structure		Private 📓	39. Endangered? Yes M
Building Object	t D 25. Owner's Name &	Address, if known	By What? No □
11. On National Yes □ 12. N.R. Yes Register? No ■ Potential? No	Jerry Cohen CB Real		Highway development
		Cleveland, OH. 44114	40. Chimney Placement
13. Part of Estab. Yes □ 14. District Yes Hist. Dist? No ⊠ Potential? No		0.46	Not visible
15. Name of Established District (N.R. or Local)	<ul><li>26. Property Acreage</li><li>27. Other Surveys in V</li></ul>		41. Distance from and Frontage on Road
N/A	N/A		d-26', f-202'
42. Description of Important Interior and Exterior F	Footures (Continue en reverse if		
Two story concrete block building with brick vene			
windows and aluminum and glass replacement d orange brick. Rear walls have exposed concrete			A DESCRIPTION OF A DESC
shange brok real wais have exposed concrete	block, loading docks, and steer t	asement windows.	
43. History and Significance (Continue on revers			
Sanborn maps indicate a construction date of 195 Corporation, makers of electrical wire. By 1963, th			
Office. It was a linoleum distribution facility. The			
			46. Prepared by Roy Hampton/Heather Kenney
44. Description of Environment and Outbuildings (			47. Organization
In a highly urbanized area of Cleveland with comr outbuildings visible.	merical and industrial buildings a	nd some housing. No	Hardlines Design Company
outbuildings visible.		5	48. Date Recorded in Field
			October 26, 2005
45. Sources of Information			49. Revised by 50a. Date Revised
Cleveland City Directory Sanborn Insurance Maps of Cleveland, 1886, 189	06 1012 1062		
Hardlines Design Company. History/Architecture		CUY-Innerbelt, PID 77510,	50b. Reviewed by
December 2005		8	

Excellent	Ruin		54. Farmstead Plan		-
Good/Fair	Destroyed/Burned		Protein Name(s)		
Deteriorated	Date				· - 1
. Historic Outbuildings and Depen	Idencies		met Capital		100
Barn Type(s)			Historia ar adher Nente(e)		Inger and
			entel Dablé Corporations		
			16. Themadic Associ		
			17 Date(s) or Peno		
Corn Crib or Shed	Smoke House		1953		-
Summer Kitchen	Spring House	Privy D Garage D	18. Style or Design		1
Silo □ Designed la	Ice House □ ndscape features □		18a. Style of Additio		
Ű			SNA IJ 3. Architect or Eng		
3. Affiliated OAI Site Number(s)	4.50		www.		
Archeological Feature:	Observed Expec	ted on Basis of	119a, Design Source: Unknown		
	Archiv	al Research	20. Odnitacion of Bi		20
Well			09/670/30/		
Privy		Pian silistitehouse	joit, Building Type of		
Cistern		parent -	EZ Orginal Use, if a		
Foundation			Faciny		ing bi Participation
Structural Rubble			23: Poesant Use Carpet retail store		
Formal Trash Dump			24, Ownership		
Other	a elavins		L		11
n a transformation and a state of the state	(1)	Address, if know	O 25: Owner's Isame,		1
2. (Cont'd)	Arres 6 ·	You FO bislovelà E	self J.J. nenovymeni 1. svířet 5 Superior Ave. 1	old Clatheron R and	
3. (Cont'd)					
3. (Cont'd)					

## **OHIO HISTORIC INVENTORY**

Ohio Historic Preservation Office 1985 Velma Avenue Columbus, Ohio 514/297.2470



Contract of the second second second				014/291-2470		SINCE 1885
1. No. CUY-8194-5	2. County Cuyahoga		nt Name(s)	opinde av vins S	160 - Li 160	Coded
cation of Ne	-		estments Building			and the second second
negatives-c	ligital	5. Histor	ic or other Name(s)			
Roll No. C	Picture No.(s) 128,128A	Graphic	Arts Building			2.5 (S)
6. Specific Addre	ss or Location		16. Thematic Association	n(s)	28. No. of Stories	4
2630 Payne Aver	nue		Industry		29. Basement?	
			17. Date(s) or Period	17b. Alteration Date(s)	29. Dasement?	Yes ⊠ No □
6a. Lot, Section of	or VMD Number		c. 1925	c. 1990	30. Foundation Ma	
10234036			18. Style or Design	□High Style	Poured concrete	
7. City or Village If Rural, Township & Vicinity Cleveland 8. Site Plan with North Arrow		inity	Commercial/Chicago	31. Wall Construct	ion	
			18a. Style of Addition or	Element(s)	Reinforced Concre	te frame
			N/A		32. Roof Type & M	aterial
	East East		19. Architect or Enginee Unknown	er	Flat tar-covered de	ck
/ 1-90 /				· · · · · · · · · · · · · · · · · · ·	33. No. of Bays	net who have a negative
/		N	19a. Design Sources Unknown		Front 7	Side 9
/	2635			Archival Research	34. Exterior Wall M Red commonbond	
	Payne Avenue		20. Contractor or Builde Unknown	r	35. Plan Shape Re	and the second se
			21. Building Type or Pla	n	36. Changes	Addition D
/ 1	2830 2804 2806		Industrial loft		(Explain in #42	) Altered M
9. U.T.M. Referer		·······	22. Original Use, if appa		and the second se	Moved
	me <u>Cleveland North</u>		Multiple Light Industries		37. Window Types	Note: 1.5.4
	4400 4595	078	23. Present Use			over 2 1 over 1
Zone			Warehouse		□ 4 over 4 図 C 38. Building Dimen	the second se
- Constant free	5 Hora	and the second se	24. Ownership	Public 🛛	and the second s	
BL	Site 🛛 Structu iilding 🖬 Obje		·	Private 🗖	39. Endangered? By What?	Yes 🗆
11. On National	-		25. Owner's Name & Ad	dress, if known		No 🖬
Register?		′es ロ Io ⊠		) Payne Ave, Cleveland, OH	40. Ohimum Dia	n a shina baga na sa san ay sa sa sa sa sa sa sa
13. Part of Estab.			. 44114		40. Chimney Place	ment
Hist. Dist?	Detential2	′ <sub>es</sub> □ lo ⊠		inopelationo amore e e i se els	None visible	A BOARD STATE OF A STATE
15 Name of Esta	blished District (N.R. or Local)		26. Property Acreage	.44	41. Distance from a Frontage on Ro	COLORED IN THE REAL PROPERTY OF THE REAL PROPERTY O
N/A			27. Other Surveys in Wh N/A	nich Included	d-14' f-160'	
	f Important Interior and Exterio	r Features (		(2000)	0-14 1-100	Lucki
This is a four-sto structural frame. Avenue (north) v east side of the	bry Commercial style industrial All windows have been blocked vall, all of the original steel indu building, the second story wind mainly on the third and fourth	loft building ed in on the ustrial windo low opening	with a brick exterior and first floor on all sides of th ws are present on the se s are also blocked in, for	a reinforced concrete he building. On the Payne cond to fourth floors. On the the most part, and original		
43. History and Significance (Continue on reverse if necessary) The building does not appear on the 1912 Sanborn maps. In 1928, the building accommodated William A. Howe Lithographers. By 1930, the building accommodated Howe and the Geltman Sponging Company. In 1931, Howe occupied parts of the building but the first and second floors were vacant. By 1932, the building was occupied by Howe and the Smith-Lustig Paper Box Manufacturers, and in 1935, the only occupant listed in city directories was Smith-Lustig. (Continued)					46. Prepared by	
44. Description of	Environment and Outbuildings	s (See #52)				leather Kenney
	oped area of Cleveland domina		strial and commercial buil	dings. No visible outbuildings.	47. Organization Hardlines Desig	gn Company
0					48. Date Recorded April 17, 2006	in Field
	f Cleveland., 1912, 1951, 1963				49. Revised by	50a. Date Revised
Cleveland City D			r Cleveland Innerbelt, CL	IY-Innerbelt, PID 77510, May	50b. Reviewed by	

51. Condition of Property			54. Farmstead Plan		a la provide
□ Excellent	D Ruin		PINEAN	HSIP-C:	10
🛛 Good/Fair			e en		
Deteriorated	Date		gniolizel amamter of		
52. Historic Outbuildings and Deper	ndencies				0
Barn Type(s)			stone of other Name(s)		2
Bull Type(5)			philipide and acc		- গণাওস
			10 Thematic Associ		6. 51 11 11
			lindustry		19 A 19 A 19
			17. Date(s) or Penol		4
		1980 1 . 9 J	0.1925		11,158
Corn Crib or Shed Summer Kitchen	Smoke House □ Privy □ Spring House □ Garage □				1021
Silo 🗆	Ice Hous	eΠ			1000
Designed la	indscape feature	es 🗖			0.00
			1990 Architect of Engr		
53. Affiliated OAI Site Number(s)			Unknown		
Archeological Feature:	Observed	Expected on Basis of	Tear Dealan Sources		
Archeological Feature.	Observed	Archival Research	nvioninti		
Well		(51)	20. Contractor or BU		
Privy			nvaninui		2
	1, 11		21 Building Type of Indication for		1
Cistern	A second a second	logist	22 Original Usa, it a		
Foundation		) 237	Relation Clont India		14.1 U.S
Structural Rubble			[28. Present Lee		100 C
Formal Trash Dump			Warnhouse		1
		Hdu9	24. Owners to		
Other				n para para -	
			25. Owner's Name L		and a succession

#### 42. (Cont'd)

The exterior envelope is common bond brick painted brown. The only ornament is a thin, shallow dentilled cornice at the top of the building. The main entrance on the Payne Avenue facade appears to have some original components, but the cargo door on the east wall is clearly a newer overhead door. There are also some concrete beams with recessed panels between some of the windows that serve as something of a modest decorative element.

#### 43. (Cont'd)

By 1947, the building was listed as the Graphic Arts Building and its tenants were Turner Printing, Curtis 1000, Squibb, and Sam Unger Printing. By 1963, the tenants were Rappaport Exhibits, Papercraft Bindery, Strom Interiors, Quality Thread, and Phillips Brush Company. The building's construction date was reported on the 1963 Sanborn map as 1920. The building is a fairly good example of the type of industrial loft buildign that was built commonly in this area of Cleveland along Payne and Superior Avenues from about 1919-1925, to accomodate various industries, including printing and garment production. This example has been altered by the blocking in of a significant number of the windows that are visible from the street, and there are better preserved larger examples of this building type nearby, including 2800 Superior and the Artcraft Building at 2502-2540 Superior Avenue.

оню	HISTORIC	INVENTORY
UIIIU		

Ohio Historic Preservation Office

1985 Velma Avenue Columbus, Ohio 43211 614/297-2470



1. No. CUY-9379-1 2. County Cuyahoga 4. Prese	nt Name(s)		Coded	1. No
3. Location of Negatives	Schuemann Surgical Suppl	1y	energia su ajernati e suit	
Roll No. Picture No.(s)	ic or Other Name(s)			
6. Specific Address or Location	16. Thematic Association(s)		28. No. of Stories 1	Ň
2797 Hamilton	commercial		29. Basement? Yes	County
		eration Date(s)	No 🗆	On
6a. Lot, Section or VMD Number		end 1969	30. Foundation Material	104
da. Edi, Section of VMD Number		High Style		1
7. City or Village If Rural, Township & Vicinity			31. Wall Construction	
	18a. Style of Addition or Element(s)		concrete block	
Cleveland 8. Site Plan with-North Arrow	Toa. Style of Addition of Element(s)		32. Roof Type & Material	1.85
			flat/built up	1.5
PA RE YDS	19. Architect or Engineer		-	
PDS			33. No. of Bays Front 17 Side	4,0
	19a. Design Sources	and the second		
H H			34. Exterior Wall Material(s)	See
	20. Contractor or Builder		brick	2 Cent
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	22. Original Use, if apparent		in #42) Moved 🗆	17 No
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42. Further Description of Important Interior and Exterior	Features (Continue on reverse if necessa	ary)		Ģ
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43. History and Significance (Continue on reverse if necessary)				.ocau
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44. Description of Environment and Outbuildings (See #52)			46. Prepared by	20
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and east of this property.				
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51. Condition of Property		54. Farr	nstead Plan			
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42. (Cont'd)

43. (Cont'd)

**OHIO HISTORIC INVENTORY** 

**Ohio Historic Preservation Office** 

1985 Velma Avenue Columbus, Ohio 43211 614/297-2470



1. No. 2. County 4. Preser CUY-9457-1 Utyahoga	nt Name(s)			Coded	1. No
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Cleveland Landmarks Commission 5. Histor	c or Other Name(s)				
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ba. Lot, Section of VMD Number	18. Style or Design	High Style	So. Foundation Material		~
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8. Site Plan with North Arrow N1	19. Architect or Engineer		32. Roof Type & Material flat		
	13. Architect of Engineer		33. No. of Bays		
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## Ohio Historic Preservation Office

567 East Hudson Street Columbus, Ohio 43211-1030 614/ 298-2000 Fax: 614/ 298-2037

Visit us at www.ohiohistory.org/resource/histpres/

May 14, 2003

Kathryn Crestani ATC Associates 10020 Brecksville Road Brecksville, Ohio 44141-3219

Dear Ms. Crestani:

RE: Rooftop Collocation at 2630 Payne Avenue., Cleveland, OH T-Mobile Site Number: CL20-137A

This letter is in response to information regarding this project, received on March 19, 2003. Our comments are made pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, and the associated regulations at 36 CFR Part 800.

We have carefully reviewed the information submitted. We concur with your determinations that the following buildings are not eligible for the National Register of Historic Places: 2502-04 Payne Avenue (CUY3448-01), 1800 East 25<sup>th</sup> Street (CUY3553-01), 1741 East 25<sup>th</sup> Street (CUY3550-01), 1755 East 25<sup>th</sup> Street (CUY3551-01), 1768 East 25<sup>th</sup> Street (CUY3552-01), 1647 East 25<sup>th</sup> Street/Christ Lutheran Church (CUY3549-01), 2219 Payne Avenue (CUY3442-01), 2210 Payne Avenue (CUY3444-01).

At this time, we do not agree with your eligibility determinations for 2227 Payne Avenue/Amalgamated Clothing Workers of America (CUY3443-01) or 1960 East 24<sup>th</sup> Street/Stilwill Hall (CUY3543-01). It is our opinion that additional evaluation of these buildings may confirm that they are eligible for the National Register of Historic Places under Criterion C.

However, the proposed rooftop collocation is designed is such a way as to reduce the visibility of the antenna array from both of these buildings. Therefore, it is our opinion that this project will have no adverse effect on historic properties. If you agree with this finding, then no further consultation is necessary regarding the project, as currently proposed.

Under 36 CFR 800.5 (d)(1), officials are required to maintain a record of this finding and provide information on the finding to the public on request. Implementation of the undertaking in accordance with this finding fulfills responsibilities under Section 106.

If you have any questions regarding this review, please contact me by phone at (614) 298-2000 or by e-mail at <u>ladkins@ohiohistory.org</u>. Thank you for your cooperation.

Sincerely,

Lisa Adkins, Arenitecture Reviews Manager Dept. of Resource Protection and Review

Serial No. 995666



OHIO **ISTORICAL SINCE 1885** 

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April 2, 2007

Timothy M. Hill, Administrator Office of Environmental Services Ohio Department of Transportation Central Office 1980 West Broad St. Columbus, OH 43223

# Subject: CUY-I 71/90, PID 77510, Cleveland Innerbelt

# Re: Section 106 of the National Historic Preservation Act 36 CFR 800.4(b) *Identify Historic Properties*

Dear Mr. Hill:

This is in response to your correspondence, dated March 16, 2007, regarding the proposed rehabilitation of the Cleveland Innerbelt, and the report titled *Phase II History/Architecture Survey for the Cleveland Innerbelt Project (CUY-Innerbelt, Pid#* 77510), *Cuyahoga County, Ohio.* My comments are made pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, and the associated regulations at 36 CFR Part 800.

The first part of your letter (pages 1 to 2) summarizes the activities that have taken place and decisions that have been made in the Section 106 consultation process for this project, from the first meeting with the consulting parties on May 24, 2006, to the extension of the comment period following the third meeting with them on February 22, 2007.

The second part of your letter (pages 2 to 9) addresses concerns that the consulting parties have raised about specific Cleveland resources.

The third part (pages 9 to 12) requests concurrence from the Ohio Historic Preservation Office (OHPO) on decisions that have been made regarding eligibility and boundaries. The first seventeen items list the historic properties in the Area of Potential Effects (APE). The last three items state ODOT's findings on the eligibility of the 24 resources that were studied in the Phase 2 survey.<sup>1</sup>

**Items 1 through 4** include four resources that are listed individually in the National Register. These are the Trinity Episcopal Cathedral and Chorister's Hall; the

OHIO HISTORICAL SOCIETY

Ohio Historic Preservation Office 567 East Hudson Street, Columbus, Ohio 43211-1030 ph: 614.298.2000 fx: 614.298.2037 www.ohiohistory.org

<sup>&</sup>lt;sup>1</sup> The 25<sup>th</sup> property in the Phase 2 study, the Artcraft Building, has recently been listed in the National Register as part of the Superior Avenue Historic District.

National Town and Country Club/Fenn Tower; the Samuel Mather Mansion/University Hall; and the Lorain-Carnegie Bridge.

**Items 5 through 9** include five properties listed in the National Register as part of the Upper Prospect Multiple Resource Area. These are the Walker-Weeks Office Building; the Central YMCA; the Trinity Cathedral Church Home; the Zion Lutheran Church; and the Zion Lutheran School.

**Item 10** includes two buildings that are listed as part of the Superior Avenue Historic District. These are the Artcraft Building and the commercial building at 2501 Superior Avenue.

**Item 11** lists two buildings in the Tremont Historic District, but is incorrect in stating that the Charles Olney House and Gallery and the Pilgrim Congregational Church are "contributing features" to the Tremont Historic District. They are individually listed in the National Register.

**Item 12** lists one resource, the Cedar-Central Apartments, which was officially determined eligible by the Keeper of the National Register on December 19, 1983. The boundaries of this property are Cedar Avenue, E. 30<sup>th</sup> Street, Central Avenue, and the eastern edge of the existing alley on the west side of the property (across from the Juvenile Justice Center).

**Items 13 through 15** list three resources and their boundaries that have been determined eligible by consensus between federal agencies and OHPO. These are the Juvenile Justice Center; the Rorimer-Brooks Studio; and the West 3<sup>rd</sup> Street Lift Bridge.

**Items 16 and 17** list two resources that are in the process of being nominated to the National Register. These are the George Howe House at 2248 Euclid Avenue (CUY-8198-1); and the Western Reserve Fire Museum at 310 Carnegie Avenue.

**Item 18** lists sixteen resources studied in the Phase 2 report that ODOT finds to be not eligible for the National Register. I concur with some but not all of your findings.

• King-Otis Cleveland Mounted Police Stables, 1150 E. 38<sup>th</sup> St., CUY-8000-5 I concur with ODOT's finding that this building is not eligible for the National Register. While the Phase 2 report points out that the Cleveland Mounted Police has been an outstanding example of this type of law enforcement, serving the public, winning competitions, and appearing in presidential parades for nearly a century (page 72), the historically significant work of the mounted police has taken place "on the beat," not at their maintenance facility.

. .

From the unit's founding in 1911 until this stables building was built in 1948, the mounted police were assigned to various precincts and horses were stabled at nearby liveries. As the ability to stable horses in town diminished toward the mid-century mark, a stables building was constructed in 1948 on the northern outskirts of the city. It is a utilitarian and modest building for stabling police horses and providing dormitory and office space for their handlers.

In spite of the building's not being eligible for the National Register, I would like to suggest that FHWA/ODOT consider offering some photographic documentation of the work at the King-Otis Stables to the Cleveland Police Museum.

I agree with FHWA's willingness to include an environmental commitment in the NEPA document to re-locate the Viktor Schreckengost sculpture "in consultation with the current owner" if it must be moved for the roadimprovement project.

 Ohio Boxboard Company, 1400 E. 30<sup>th</sup> St., CUY-8002-5 It is my opinion that this building is eligible for the National Register under Criterion C because it is the earliest and one of the few remaining buildings by the architectural firm of Christian, Schwarzenberg, and Gaede, which practiced in Cleveland from 1909 to 1972.<sup>2</sup> The building is also important under Criterion C as an example of early twentieth-century industrial design, and as a rare example of the transition from timber-framed to "fireproof"

<sup>&</sup>lt;sup>2</sup> While the Phase 1 report stated that "a fairly large number of their industrial buildings have survived" (page 74), the Phase 2 report lists only nine. Of these, only four in addition to the Ohio Boxboard building have survived with good integrity. The L. N. Gross Building (1917), 1200-20 W. 3rd St., now known as Lakeside Place, has been rehabilitated. The Keller-Kohn Building (1914-16), 2216 Superior Ave., is part of the Superior Avenue Historic District, although it has had some unsympathetic window replacements. The Neal Storage Company warehouses at 9800 Detroit Ave. (1925) and 15145 Lorain Ave (1928) appear to retain integrity. In contrast, the Richman Brothers Company (1916), 1600 E. 55<sup>th</sup> St., is currently vacant and has few if any prospects for rehabilitation, according to consulting party Sarah Beimers. The Wolf Envelope Building (1917), 1762 E. 22<sup>nd</sup> St., has either been demolished or is standing alone in a sea of Cleveland State University parking lots. The Samsel Rope Building (1916), 1235 Old River Rd., while part of the Old River Road Historic District, has had all of its windows openings covered with metal. The Rose Iron Works (1949), 1100 Old River Road, appears to have had extensive alterations to its two-story façade. The Gray Drugstore Warehouse (1951), is part of the Superior Avenue Historic District, but it is a late example of the firm's work.

5

construction using concrete and steel structures, according to the Phase 2 report (pages 78-79, 80).

Located near the Superior Avenue Historic District, which has recently been listed in the National Register, the Ohio Boxboard building shares many of the characteristics of buildings in that district. In the National Register nomination, author Bob Keiser described the district as:

The industrial buildings constructed on Superior Avenue were multi-storied brick buildings, fireproof construction with numerous large industrial sash windows. Superior Avenue was a good location for this industry, because of its proximity to the Central Business District and the Superior Avenue streetcar line. The garment industry did not require direct immediate access to rail lines. Shipping and receiving were important to this industry, but that could be handled with trucking. Cleveland's large immigrant population provided a large labor force for the garment industry. Workers would come to work by streetcar along Superior Avenue.

The Ohio Boxboard Company building is similar in size (four stories) and function (light manufacturing). While not involved in the manufacture of clothing, the Ohio Boxboard Company may have supplied packaging to clothing manufacturers and retail stores. If Interstate 90 had not been routed through the Superior Avenue neighborhood, two buildings on the east side of the highway, the Loft Building, at 2800 Superior Avenue, and the Ohio Boxboard building, half a block north of Superior Avenue, would likely have been included in that district.

The Phase 2 report states that the 1909 portion of the Ohio Boxboard building has timber-framed construction, and that the addition has steel-framed construction (pages 78-79). Even when the building was new, it was rendered obsolete by its timber construction at the beginning of an era when business-owners were demanding fireproof construction. The 1912 Sanborn map shows a long list of fire-fighting features including a night watchman, automatic sprinklers, and a 25,000-gallon water tank. Including these features may have been ways of making the building safe, as well as insurable.

• Tactical Rescue Station, 312 Carnegie Ave.

It is my opinion that the Tactical Rescue Station is eligible for the National Register under Criterion A because it is associated with Cleveland's citywide automated fire alarm system. The additional information supplied by consulting parties Scott Carpenter and Sarah Beimers indicates that this building and its neighbor, Fire Station No. 28, were linked in the operation of Cleveland's fire alarm reporting system.

<u>\_\_\_\_</u>}

Mr. Carpenter wrote in an e-mail on March 12, 2007, that the "evolution of the Safety Signal System from the 19<sup>th</sup> century to today is illustrated and embodied in this structure and the adjacent Station #28 and Alarm Office. These two buildings together tell a more complete story of the Safety Signal System in Cleveland...."

Ms. Beimers stated in her comments dated March 8, 2007, that 312 Carnegie was "built in 1953 as the Fire Exchange Garage" for the "physical expansion of the Cleveland Fire Department's Signal Exchange operation [that] was housed on the upper floor of Fire Station No. 28. The 1953 building was constructed in response to staffing and maintenance needs for the Signal Exchange operation at that time and is directly linked to the historical significance of the adjacent building."

Cleveland's system of reporting the location of fires and communicating them to the closest fire station was adopted during the Civil War and expanded with the city's growth. Even after World War II, the same system was in place and when expansion was needed, the fire department built this modern-style building next to the fire station where the signal equipment was housed and continued their work in the same location.

The Phase 2 survey states that Cleveland's fire signal system was started in 1864, with the installation of a telegraph-based system manufactured by the Gamewell Corporation of Newton Falls, Massachusetts. It was updated in 1928 with the installation of new equipment, again from the Gamewell Corporation, in the new Fire Station No. 28 on Carnegie Avenue. The system was so successful that it continued to operate until 1999 (pages 108-109).

The new building was not based on a typical firehouse plan for two reasons. First, its purpose was not that of a neighborhood fire station. Second, the available lot, with its unusual trapezoidal shape, could not accommodate a standard rectangular building. Because of its unique purpose and location, the new building was designed for special use and with a unique shape to fit its odd-shaped lot.

The Phase 2 report is correct in stating that this building "displays attributes of the International style, including generally horizontal massing, a flat roof, and ribbons of window and door openings" (page 107). I agree, however, with ODOT's assessment that the building is not an outstanding example of the International style, and that it is not eligible for the National Register under Criterion C.

3

The 1953 building at 312 Carnegie was constructed next to Station 28 to house the operation's maintenance equipment and additional staff. Together, the two buildings are significant under Criterion A because they served in the operation and maintenance of the Fire Alarm Signal System Division, transferring alarms from call boxes to fire stations citywide.

- Wasson Street Freight Station, 3615 King Ave.
   I concur with your finding that this building is not eligible.
- Brooks and Company Structural Iron, 3000 Lakeside Ave., CUY-8001-5 I concur with your finding that this building is not eligible.
- Michael Groh House, 3043 Superior Ave.
   I concur with your finding that this building is not eligible.
- Graphic Arts Building, 2630 Payne Ave., CUY-8194-5 I concur with your finding that this building is not eligible.
- Musterole Building, 1748 E. 27<sup>th</sup> St.
   I concur with your finding that this building is not eligible.
- Independent Towel Company, 1802 Central Ave., CUY-7796-1
   I concur with your finding that this building is not eligible.
- Cleveland Rapid Transit Storage Company, 1022 Carnegie Ave., CUY-2890-1 I concur with your finding that this building is not eligible.
- Central Viaduct ruins I concur with your finding that the ruins of this structure are not eligible.
- Cleveland Electric Illuminating Company Steam Plant, 2470 Canal Rd., CUY-8187-2
   I concur with your finding that this building is not eligible.
- Nickel Plate Railroad Viaduct, 3<sup>rd</sup> and Canal Sts., CUY-3257-2 I concur with your finding that this structure is not eligible.
- Scranton Road Historic District (proposed), from Fairfield Ave. to I-90
   I concur with your finding that this area is not eligible as a National Register historic district.

3

• Distribution Terminal Warehouse, 2000 W. 14<sup>th</sup> St., CUY-7999-2 In my opinion, this large reinforced-concrete warehouse, built in 1927, is significant under Criterion A for its role in the evolution of Cleveland's fooddistribution network, and under Criterion C for its design by the Cleveland architectural and engineering firm of Wilbur J. Watson and Associates.

In the 1920s, Cleveland's system of food distribution changed when the land in the downtown area that was used by the wholesale food merchants was acquired for the purpose of building the Union Tower Terminal. At the instigation of the Nickel Plate Railroad, merchants formed an association that led to the development of the Northern Ohio Food Terminal. This centralized collection of buildings, roads, and railroad lines served the cold-storage, auction, receiving, and distribution functions for 90 percent of the fruits and vegetables that were delivered to Cleveland.<sup>3</sup>

The firm of Wilbur J. Watson and Associates designed the Northern Ohio Food Terminal complex and all of the buildings, except the seven-story cold storage building. In a 1932 article in *Civil Engineering*, Mr. Watson described the coldstorage building, engineered by the Ball Ice Machine Company, of St. Louis, Missouri. He said it had a "unique design" with 12-inch concrete outer walls and 16-inch concrete bearing inner walls with 16 inches of ground cork between them (as insulation). That building, known originally as the Federal Cold Storage Building and today as the Gateway Cold Storage Company, was built in 1927, according to the Phase 2 study (page 129).

In addition to the new centralized food terminal, another distribution terminal was built in Cleveland in 1927. The Distribution Terminal Warehouse, also linked to the Nickel Plate Railroad, was designed by the firm of Wilbur J. Watson and Associates.

Functionally, these two buildings are similar. Although the primary market for the North Ohio Food Terminal was perishable fruits and vegetables, the Distribution Terminal Warehouse served a diverse group of companies, including beverage distributors, baking suppliers, and processed-fruit distributors, according to the Phase 1 study (page 154).

Architecturally, the two buildings are remarkably similar in their cubic shape and utilitarian appearance. Although there is no indication that the Distribution Terminal Warehouse has the same double-walled-with-cork-insulation

<sup>&</sup>lt;sup>3</sup> Watson, Wilbur J., Cleveland's Cooperative Food Terminal, *Civil Engineering*, June 1932, Vol. 2, No. 6, pages 364-367.

construction as the Gateway Cold Storage building, both have similar massing and subtle decorative details.

In terms of decoration, the Gateway Building has vertical piers connected by smooth walls, corners with pedimented parapets, and one area on the west elevation with a raised parapet (which Sanborn maps indicate was the front of the four contiguous elevator shafts). Wilbur Watson's firm, which was known for its ability to combine aesthetics with structural design, included more decoration in the Distribution Terminal Warehouse. The bays between the vertical piers are recessed and topped with segmental arches; the corners have triangular parapets, rows of pyramidal blocks near the roofline, and basrelief blocks of geometric shapes around the office entrance. The four separate elevator shafts are closer to the center of the building and are not visible from the street.

Cold-storage buildings that were once necessary for food distribution have become pretty much obsolete with the advent of commercial, residential, and mobile refrigeration. This type of building is very rare. In Cleveland, where the Sheriff Street warehouse was recently demolished to make way for the Jacobs Field baseball stadium, only these two cold-storage buildings are left.<sup>4</sup>

The Gateway building is still in use. The Distribution Terminal Warehouse, while no longer in use, was designed by a prominent local engineering firm and embodies that firm's philosophy of imbuing even the most utilitarian structures with aesthetic elements.

Sterling & Welch Company Warehouse, 1800-1802 E. 25<sup>th</sup> St., CUY-3553-1
 I concur with your finding that this building is not eligible.

**Item 19** recommends that determining the eligibility of the railroad bridge over Scranton Road be postponed until the APE is refined. The Norfolk & Western Railroad Trestle may be outside the APE. I agree with ODOT's recommendation.

<sup>&</sup>lt;sup>4</sup> While the Phase 2 report lists two other storage buildings, both formerly owned by the Neal Storage Company, city directories from the 1920s indicate that the Neal Storage Company was in the business of "fireproof storage" not cold storage.

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**Item 20** lists seven resources studied in the Phase 2 report that ODOT recommends as eligible for the National Register. I concur with your eligibility findings and boundary determinations for:

- Loft Building, 2800 Superior Ave., CUY-7995-5, eligible under Criteria A and C
- Apartment Building, 1900 E. 30<sup>th</sup> St., eligible under Criterion C
- League House, 2344 Prospect Ave., CUY-3468-1, eligible under Criterion A
- Marathon Gas Station, 300 Central Viaduct, eligible under Criteria A and C
- Broadway Mills, 300 Central Viaduct, CUY-722-2, eligible under Criteria A and C
- Ferry Cap & Set Screw Company, 2151 Scranton Rd., eligible under Criterion A
- Engine Company No. 8, 2599 Scranton Rd., CUY-626-4, eligible under Criteria A and C

If you have any questions concerning this letter, please contact me at 298-2000. Thank you for your cooperation.

Sincerely,

Nancy H. Compbell

Nancy H. Campbell History/Architecture Transportation Reviews Manager Ohio Historic Preservation Office

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# RPR #1011662 ODOT, CUY-Cleveland Innerbelt, 4/2/07

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Eligible		
CUY-8002-5	YC	Ohio Boxboard Company, 1400 E. 30 <sup>th</sup> St., Criterion C
	YA	Tactical Rescue Station, 312 Carnegie Ave., Criterion A
CUY-7999-2	YF	Distribution Terminal Warehouse, 2000 W. 14 <sup>th</sup> St., A & C
CUY-7995-5	YF	Loft Building, 2800 Superior Ave., Criteria A & C
	YC	Apartment Building, 1900 E. 30 <sup>th</sup> St., Criterion C
CUY-3468-1	YA	League House, 2344 Prospect Ave., Criterion A
	YF	Marathon Gas Station, 300 Central Viaduct, A & C
CUY-722-2	YF	Broadway Mills, 300 Central Viaduct, Criteria A & C
	YA	Ferry Cap & Set Screw Co., 2151 Scranton Rd., Criterion A
CUY-626-4	YF	Engine Company No. 8, 2599 Scranton Rd., A & C
Not Eligible CUY-8000-5	NO	King-Otis Cleveland Mounted Police Stables, 1150 E. 38th St.
	NO	Wasson Street Freight Station, 3615 King Ave.
CUY-8001-5	NO	Brooks and Company Structural Iron, 3000 Lakeside Ave.
	NO	Michael Groh House, 3043 Superior Ave.
CUY-8194-5	NO	Graphic Arts Building, 2630 Payne Ave.
	NO	Musterole Building, 1748 E. 27th St.
CUY-7796-1	NO	Independent Towel Company, 1802 Central Ave.
CUY-2890-1	NO	Cleveland Rapid Transit Storage Co., 1022 Carnegie Ave.
	NO	Central Viaduct ruins
CUY-8187-2	NO	Cleveland Elec. Illuminating Co. Steam Plant, 2470 Canal Rd.
CUY-3257-2	NO	Nickel Plate Railroad Viaduct, 3rd and Canal Sts.
	NO	Scranton Road Historic District (proposed)
CUY-3553-1	NO	Sterling & Welch Co. Warehouse, 1800-1802 E. 25th St.,

Eligibility Undetermined UND The Norfolk & Western Railroad Trestle



OHIO DEPARTMENT OF TRANSPORTATION

CENTRAL OFFICE, 1980 WEST BROAD STREET, COLUMBUS, OH 43223

### **OFFICE OF ENVIRONMENTAL SERVICES**

March 16, 2007

Mr. Mark Epstein, Department Head Resource Protection and Review Ohio Historic Preservation Office 567 East Hudson Street Columbus, Ohio 43211

Attn: Nancy Campbell, ODOT Review Manager, History/Architecture Thomas Grooms, ODOT Review Manager, Archaeology

Subject: CUY-I71/90, PID 77510 Cleveland Inner Belt

Re: Section 106 of the National Historic Preservation Act 36 CFR 800.4(b) *Identify Historic Properties* 

Dear Mr. Epstein:

This letter supersedes our February 12, 2007 project letter to your office. We seek your review and acceptance of resources eligible for inclusion in the National Register of Historic Places (NRHP) that maybe impacted by the subject undertaking.

In accordance with 36 CFR 800.2(a)(4) *Consultation* and 36 CFR 800.4(a) *Determine scope of identification efforts*, FHWA, with ODOT as their agent, conducted the first Section 106 Consultation Meeting on May 24, 2006. An overview of the Section 106 process, responsibilities and roles of the agency officials and the Section 106 Consulting Parties were presented. Handouts and a display board illustrated the Area of Potential Effects (APE).

In accordance with 36 CFR 800.4(b) *Identify historic properties*, a Phase I Cultural Resource Survey was conducted of the APE. On July 17, 2006 the Section 106 Consulting Parties were provided a CD ROM of the Phase I Cultural Resources Survey and on July 22, 2006, the Section 106 Consulting Parties were provided a copy of the revised APE map. All Consulting Party comments were forwarded to the Ohio State Historic Preservation Office (OSHPO) on September 1, 2006 for review and consideration. A second Section 106 Consulting Party Meeting was held on September 6, 2006. The consulting parties and the OSHPO were provided a tour of the identified properties within the APE.

In accordance with 36 CFR 800.4(b) *Identify historic properties* and (c) *Evaluate historic significance*, on September 21, 2006, the OSHPO recommended Phase II investigations to determine NR eligibility of twenty-five resources. On January 19, 2007, a copy of the Phase II History/architecture Survey was forwarded to the identified consulting parties for review on CD ROM with an invitation to participate in the next Section 106 Consultation Meeting. The Consulting Parties were notified of the expansion of the APE and that a history/architecture survey is in progress for these expanded areas.

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The third Section 106 Consulting Party meeting was held on February 22, 2007. In accordance with 36 CFR 800.4(d) *Results of identification and evaluation*, the Federal agency is required to notify all consulting parties if there are historic properties present which may be affected by the undertaking. FHWA, with ODOT as their agent notified the OSHPO and the Consulting Parties:

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Due to the number of known resources in the APE, impacts are inevitable. Types of impacts may include: removal of properties, removal of non-contributing features, change in use, increased noise and vibration. Identification of appropriate mitigation for impacted historic properties throughout the corridor will be developed in conjunction with the identified Section 106 Consulting Parties, ODOT, FHWA and the OSHPO. When adverse effects are known, formal consultation will be initiated. Documentation as specified by 36 CFR 800.11 will be forwarded to the Advisory Council on Historic Preservation (ACHP) and the identified Section 106 Consulting Parties, construction impacts, noise abatement and aesthetic design treatments. As a result of the overall NEPA public involvement process, there may be additional benefits to adjacent historic properties (ODOT February 12, 2007).

Five (5) Section 106 Consulting Parties provided comments prior to the February 22, 2007 meeting. The comments were forwarded to the agency officials.

As a result of the February 22, 2007 meeting and in accordance with 36 CFR 800.4(b) *Identify historic properties*, the FHWA, with ODOT as their agent, extended the Section 106 Consulting Party comment period in order to "make a reasonable and good faith effort to carry out appropriate identification efforts". The ODOT District 12 office sent an electronic notification to all identified Section 106 Consulting Parties requesting comments on the eligibility of proprieties within the APE by March 7, 2007. Four (4) additional Section 106 Consulting Party comment letters were received. The comments were forwarded to the agency officials.

In accordance with 36 CFR 800.4(c)(1) *Apply National Register criteria*, the FHWA, with ODOT as their agent, applied the NR Criteria to the resources identified as a result of the Phase I and Phase II surveys and by the Section 106 Consulting Parties. The Section 106 regulations do not define the eligibility criteria for the National Register (NR). The NR criteria are defined by the Keeper of the NR in separate regulations. Under these regulations, one of four significance criteria must apply and the resource must retain integrity. The Federal agency is responsible for making eligibility findings in the Section 106 process in consultation with the OSHPO. The following sources were taken into consideration by the agency:

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#### Mr. Epstein CUY-I71/90, PID 77510 Cleveland Inner Belt

- nenanti interi ingeneti, inter ngoro i ng wekerende i mananti. Internetendende tigoritan yan sharabarat
  - Section 106 Consulting Party comments
  - Results of the Phase I Cultural Resource Survey
  - Results of the Phase II History/Architecture Survey
  - Ohio & Erie Canal National Heritage Corridor Management Plan
  - National Register Bulletins
  - Section 6007 of SAFETEA-LU
  - ODOT Bridge Inventories and Evaluations
  - ACHP Interstate System Exemption
  - Revised FHWA Section 4(f) Policy Paper

The attached table (Attachment 1) documents the results of the Phase I and Phase II surveys, Consulting Party Comments, the ODOT determination, and the OSHPO concurrence to date. Consulting Party comments are attached (Attachment 2). The majority of the Consulting Parties agreed with the results of the Phase II survey which recommended the King-Otis Cleveland Mounted Police Station, the Distribution Terminal, Ohio Boxboard Building and the Tactical Rescue Station eligible for inclusion on the NRHP. The majority of the Consulting Parties disagreed with the Phase II report regarding the Central Viaduct Ruins. The Consulting Parties deem the ruins eligible. A representative from the Western Reserve Fire Museum requested additional consideration of a potential National Heritage Area, "Central Viaduct Historic Way", which would incorporate the Central Viaduct Ruins and Tactical Rescue Station (Carpenter 2007:1). Several Consulting Parties requested additional consideration of the Central Viaduct/Inner Belt Bridge. One Consulting Party recommended consideration of the Nickel Plate Rail Road Viaduct as a "place marker" in the history of Cleveland (Eakin 2007:1). The Consulting Parties disagreed with the Phase II survey recommendation of eligible in regard to the Sterling & Welch Company Warehouse. The Consulting Parties agreed with the ODOT determination of not eligible. In addition, the Consulting Parties agreed with the ODOT determination that additional studies were warranted to determine the NR eligibility of the Norfolk Southern Rail Road Truss over Scranton Road

In accordance with 36 CFR 800.4(b) *Identify historic properties* and 36 CFR 800.4(c) *Evaluate historic significance*, ODOT took into consideration the Consulting Party Comments and applied the NR Criteria to each of the history/architecture resources where eligibility recommendations differ or where additional consideration was requested. The following represents this analysis.

#### Central Viaduct/Inner Belt Bridge Eligibility

The Consulting Parties requested a closer evaluation of the NR eligibly of the Central Viaduct/Inner Belt Bridge. Amendment 103(c)(5)(A) of Section 6007 of the Safe, Accountable, Flexible, Efficient Transportation Equity Act (SAFETEA-LU), acts in conjunction with the Historic Preservation Exemption under Section 106 of the National Historic Preservation Act (NHPA) adopted by the Advisory Council on Historic Preservation (ACHP). Both exempt the majority of the "Dwight D. Eisenhower System of Interstate and Defense Highways (Interstate System) from review as a historic property under Section 106 and Section 4(f). Only distinct elements of the system, which meet the National Register of Historic Places (NRHP) criteria for national or exceptional significance, will continue to be treated as historic properties under both authorities." The Central Viaduct/Inner Belt Bridge was omitted from this list by FHWA. A list of the national exemptions may be found at <u>http://www.fhwa.dot.gov</u>.

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Prior to the enactment of SAFETEA-LU and the ACHP exemption, ODOT completed *The Third Ohio Historic Bridge Inventory, Evaluation and Management Plan for Bridges Built 1951-1960 and The Development of Ohio's Interstate System* in cooperation with the FHWA and the OSHPO. Thirteen bridges were determined eligible for inclusion on the NRHP as a result. The Cleveland Inner Belt and Central Viaduct were determined not eligible. The FHWA and the OSHPO concurred with the results of the survey on November 23, 2004 and January 7, 2005 respectively (Attachment 3).

#### **Central Viaduct Ruins**

The Phase I survey recommended the Central Viaduct Ruins not eligible under Criteria B and C. A Phase II survey was recommended to determine whether Criterion A applied. The Phase II History/Architecture Survey recommended the resource not eligible. The FHWA, with ODOT as their agent, does not recommend the Central Viaduct Ruins eligible for inclusion on the NRHP.

Criterion A –The Central Viaduct was the second viaduct connecting downtown Cleveland with its suburban neighborhoods south and north of the Cuyahoga River. The first, Superior Viaduct ruins, is listed on the NRHP. The remnants are more intact than the Central Viaduct. The Central Viaduct was razed in 1943 and converted to 500 tons of scrap metal for use during World War II (Gray and Pape 2006: 121). The Central Viaduct was locally recognized for its association with the 1895 trolley car accident where 17 passengers died. The NR Bulletin, "How to Apply the National Register Criteria for Evaluation" states, "The event or trends, however, must clearly be important within the associated context . . . the property must have an important association with the event or historic trends, and it must retain historic integrity" (NPS 1991:12). The remaining remnants do not represent the essential elements of the viaduct constructed in 1888 and reconstructed in 1912.

Criterion B – The site does not represent the major achievement of individual or individuals.

Criterion C – Conventional technologies were used on the bridge. The bridge was not an example of advanced or innovative engineering technology at the time of its 1888 construction or 1912 reconstruction.

Criterion D – The site does not have the potential to yield information important in history or prehistory.

### King-Otis Cleveland Mounted Police Station

The Consulting Parties agreed with the Phase II survey which concluded the King-Otis Cleveland Mounted Police Station is eligible for inclusion on the NRHP under Criterion A "in the areas of Law and Social History for its association with the Cleveland Mounted Police" (Poh 2007:1). "Although this very utilitarian property has had minor alterations to its original windows and stable doors, it does retain sufficient integrity of Location, Setting, Design (especially the interior features), Workmanship, Feeling and Association to meet historic significance under Criterion A as established in the Gray & Pape report" (Beimers 2007: 2).

The Phase I survey recommended the resource not eligible under Criteria A, B and C. Upon further consideration and in accordance with 36 CFR 800.4(c) *Evaluate historic significance*, the FHWA, with ODOT as their agent, recommends the King-Otis Cleveland Mounted Police Station as not eligible for inclusion on the NRHP.

Criterion A – "At the time of the construction of the King-Otis Stables, the unit had 85 horses. . . . the building was constructed late in the history of the Mounted Police; it reflects only the post-1948 history of the unit. Moreover, the building has lost some integrity through alterations, including a large west-wing addition and replacement of all original windows and doors. . . this building is not a sufficiently significant reflection of law enforcement history in Cleveland to be individually eligible for the NRHP; it reflects only the later history of the Cleveland Mounted Police, and it has limited integrity" (Hardlines Design, Inc. 2006: 57).

Criterion B – The resource is not associated with a significant person or persons in history.

Criterion C – "There is no evidence that the building is a significant work of an important designer, or that it was stylistically or technologically innovative. Small brick stables do not appear to be an important property type" (Hardlines Design, Inc. 2006: 57).

Criterion D – The structure does not have the potential to yield information important in history or prehistory.

#### Viktor Schreckengost Sculpture

On July 5, 2006, the OSHPO clarified that the Viktor Schreckengost Sculpture should be considered an object in accordance with NR guidance. The OSHPO went on to state in response to the Phase I survey recommendations, "I agree with the authors that if the stable building is demolished, the sculpture should be re-located. I would suggest that ODOT include this possible need for relocating in the planning process, but eliminate the sculpture form the NRHP eligibility question."

In accordance with 36 CFR 800.4(c) *Evaluate historic significance*, the FHWA, with ODOT as their agent, recommend the Viktor Schreckengost Sculpture not eligible for inclusion on the NRHP. If the object must be moved to implement the undertaking, the object should be relocated in consultation with the current owner and as an environmental commitment in the NEPA document.

#### **Distribution Terminal**

The Consulting Parties agreed with the Phase II survey which concluded the Distribution Terminal is eligible under Criteria A and C. "Although this building has very utilitarian history, but important to urban development, it is one of the best remaining examples of Cleveland civil engineer Wilbur Watson's work of integrating subtle and graceful architectural detail into a massive civil engineering structure" (Beimers 2007:2). "This property is eligible under Criterion A in the area of Industry and Transportation for its association with food storage and distribution before the advent of small-scale refrigeration for homes and businesses. Designed by the eminent civil engineer Wilbur Watson (1871-1939), the building is also possibly eligible under Criterion C in the area of Architecture" (Poh 2007: 2).

The Phase I survey recommended a Phase II investigation to evaluate the applicability of Criteria A. The Phase I survey did not recommend eligibility under Criteria B or C. Upon further consideration and in accordance with 36 CFR 800.4(c), *Evaluate historic significance*, the FHWA, with ODOT as their agent, recommends the Distribution Terminal as not eligible for inclusion on the NRHP.

Criterion A – Cold storage facilities were important to the food distribution industry prior to the introduction and availability of refrigeration systems. The resource does not represent innovative industrial processes and is a common application of available technology. The Distribution Terminal, constructed in 1927, is not associated with the founding or development of the food storage industry, "commonly built from 1910-1930." The former 1914-1915 Sheriff Street Cold Storage Warehouse "may have been one of the earliest and largest cold storage warehouses in Cleveland." Several cold storage facilities remain in Cleveland, designed by Christian, Schwarzenburg, & Gaede, built in 1925 and 1928 (Hardlines Design 2006: 154).

Criterion B – There is no evidence that an individual associated with the founding and development of the food storage industry is related to this resource.

Criterion C – "The building is a mixture of plain utilitarian construction paired with some Art Deco detail and traditional arches and gables . . . It does not appear to represent a distinctive architectural style. Reinforced concrete frame construction was common for industrial buildings by the late 1920s, so the building does not represent a construction technology that was advanced for its time" (Hardlines Design, Inc. 2006: 156). The resource is not an example of advanced or innovative engineering technology at the time of its 1927 construction. The architectural style is not innovative for cold storage facilities and the design did not impact the overall architectural character of the industry.

Criterion D – The structure does not have the potential to yield information important in history or prehistory.

#### **Ohio Boxboard Building**

The Consulting Parties agreed with the Phase II survey which concluded the Ohio Boxboard Building is eligible under Criteria C. "This building meets eligibility under Criterion C as an excellent surviving example of an early 20<sup>th</sup> Century industrial commercial building designed by the prominent Cleveland architectural and engineering firm of Christian, Schwarzenburg and Gaede. This building retains a very high level of integrity, unusual for many industrial buildings that remain today" (Beimers 2007: 2). "This property is eligible under Criterion C in the area of Architecture as a handsome example of a late nineteenth-/early twentieth-century industrial building" (Poh 2007: 2).

The Phase I survey does not recommend the resource eligible under Criteria A, B or C. Upon further consideration and in accordance with 36 CFR 800.4(c) *Evaluate historic significance*, the FHWA, with ODOT as their agent, recommends the Ohio Boxboard Building not eligible for inclusion on the NRHP.

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Criterion A – "The building housed a relatively small industrial plant in the city that had many larger and more significant companies and industries. The building has been altered since its original use as a boxboard factory by the demolition of the west wing. Although this demolition did not affect the architectural character of the main building's east façade, it removed part of the original factory facilities. . . the building is not eligible under Criterion A due to its relatively low level of historical significance in the industrial history of Cleveland" (Hardlines Design, Inc. 2006: 74).

Criterion B - The resource is not representative of an individual or group of individuals important to the industrial development of Cleveland. The site does not represent the major achievement of an individual or individuals.

Criterion C – The architects of the original portion of the structure, Christian, Schwarzenburg and Gaede, "designed a significant number of industrial and warehouse buildings in Cleveland, but a fairly large number of their industrial buildings have survived" (Ibid: 74). Characteristics qualifying the resource under Criterion C include: form, proportion, structure, plan, style, or materials. The original form and plan have been altered by the removal of a portion of the original factory.

Criterion D – The structure does not have the potential to yield information important in history or prehistory.

#### **Tactical Rescue Station**

The Consulting Parties agreed with the Phase II survey which concluded the Tactical Rescue Station is eligible under Criteria A and C. "This building is eligible for listing on the National Register under Criterion A for its association with the current Western Reserve Fire Museum (Historic: Fire Station No. 28)" (Beimers 2007: 2). "This property, together with the adjacent Western Reserve Fire Museum to which it is connected by a pedestrian bridge, is eligible under Criterion A in the areas of Social History and Communications for their association with the historical development of Cleveland's fire-fighting methods" (Poh 2007: 2). "The evolution of the Safety Signal System from the 19<sup>th</sup> century to today is illustrated and embodied in this structure and the adjacent Station #28 and Alarm Office. These two buildings together tell a more complete story of the Safety Signal System in Cleveland and is in fact the only site like it in the country" (Carpenter 2007).

The Phase I survey does not recommend the resource eligible under Criteria A, B or C. Upon further consideration and in accordance with 36 CFR 800.4(c) *Evaluate historic significance*, the FHWA, with ODOT as their agent, recommends the Ohio Tactical Rescue Station not eligible for inclusion on the NRHP.

Criterion A - "This building represents Cleveland fire services of the 1950s and later. . .The adjacent Western Reserve Fire Museum has a longer history with the Cleveland Fire Department and served as the alarm center for the entire city, and it is a better representation of the history of the fire department" (Hardlines Design, Inc. 2006: 122).

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Criterion B – The structure is not associated with an individual or individuals important to the fire fighting history of Cleveland.

Criterion C – "Architecturally, 312 Carnegie Avenue is a common and plain example of modernist vernacular design, a common design mode in Ohio" (Ibid: 122).

Criterion D – The structure does not have the potential to yield information important in history or prehistory.

#### National Heritage Area/District

The Consulting Parties requested a closer evaluation of the Lorain-Carnegie Bridge, the Broadway Mills, the Central Viaduct ruins, the Marathon Gas Station, the Tactical Rescue Station and the Fire Museum as a potential National Heritage District representative of the industrial history of the region due to the close physical proximity of the resources. The National Park Services guidelines for National Heritage Areas are a separate regulatory process. Therefore, this submission only addresses the applicable regulations under 36 CFR Part 800.

Upon further consideration and in accordance with 36 CFR 800.4(c) *Evaluate historic significance*, the FHWA, with ODOT as their agent, does not recommend a geographically linked historic district eligible for inclusion on the NRHP.

Criterion A – The structures are located in close proximity to each other due to a number of factors: availability of land, industrialization of the region, population growth, topography, and proximity of transportation. They are not representative of a group of related industries or resources that evolved over time.

Criterion B – The resources as a group are not related to a major achievement of one individual or group of individuals. They are not representative of the work of an individual or work of a master.

Criterion C – The resources as a group are not representative of a principal type, style, time period, or method of construction on which the theme or themes is based. The work of a principal architect, landscape architect, artist, builder, craftsmen or designer is not represented. The architectural characteristics of the group do not impact the overall architectural character of the area or of a particular time period.

Criterion D –The six resources are not linked culturally, by historic context or by physical characteristics.

#### Tremont Historic District

Consulting parties expressed concern regarding the Tremont Historic District and the ODOT letter dated February 12, 2007. "There are at least 32 other contributing structures along West 14<sup>th</sup> Street itself, as listed in Section 7 Pages 37-39 of the NRHP form. We recommend a more comprehensive approach to this very cohesive historic Cleveland neighborhood, that consideration should of the <u>Tremont Historic District as a single historic resource</u> rather than breaking it up into "contributing" and "non-contributing" elements" (Beimers 2007: 3).

In accordance with 23 CFR 771.135, the Revised *FHWA Section 4(f) Policy Paper*, dated March 1, 2005, was consulted. Under the section, Section 4(f) Applicability, page 14, the following is offered: "Question C: How does Section 4(f) apply in historic districts on or eligible for National Register? Answer C: Within a National Register (NR) listed or eligible historic district, Section 4(f) applies to the use of those properties that are considered contributing to the eligibility of the historic district, as well as any individually eligible property within the district. It must be noted generally, that properties within the boundary of an historic district are assumed to contribute, unless it is otherwise stated or they are determined not to be. For those properties that are not contributing elements of the district or individually significant, the property and the district as a whole must be carefully evaluated to determine whether or not it could be used without substantial impairment of the features or attributes that contribute to the NR eligibility of the historic district."

Therefore, the intent of the agency is to minimize harm to Section 4(f) resources identified within the APE. The identification of the contributing elements of a NRHP district enables the agency to ensure measures to minimize harm are incorporated into the NEPA process. Refer to www.environment.fhwa.dot.gov for additional Section 4(f) guidance.

#### Agency Request for Concurrence

The FHWA, with ODOT as their agent, and in accordance with 36 CFR 800.4(c) *Evaluate historic significance*, is requesting the OSHPO concurrence with the following regarding the history/architecture resources located within the APE for the subject undertaking:

1. The Trinity Episcopal Cathedral and Choristers' Hall, listed in the NRHP (Criterion C) features historic boundaries that correspond with the boundaries specified by the National Register nomination excluding existing easements and public right-of-way.

2. The National Town and County Club/Fenn Tower (Criterion C) features historic boundaries that correspond with the boundaries specified by the National Register nomination excluding existing easements and public right-of-way.

3. The Samuel Mather Mansion (Criteria A,B, C and D) features historic boundaries that correspond with the boundaries specified by the National Register nomination excluding existing easements and public right-of-way. A modern parking garage is featured at the rear of the original lot. This structure is considered non-contributing.

4. The Lorain-Carnegie Bridge, NRHP, (Criteria C) features historic boundaries that encompass 8.5 acres. The eastern approach includes the Carnegie Avenue grade separation over a railroad and rapid transit tracks. The historic boundaries encompass an area from the beginning of each approach span and all areas above ground in between these points as specified by the National Register Nomination.

5. The Walker Weeks Building (Criterion C) is included in the Upper Prospect Multiple Resource Nomination. The Upper Prospect Multiple Resource Nomination does not define individual historic boundaries. The existing lot line is recommended as the historic boundary for the individually eligible resource. The boundaries exclude existing easements and public right-of-way: Cuyahoga County Lot Nos. 103-13-053 and 103-13-012.

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6. The Central YMCA (Criteria A and C) is included in the Upper Prospect Multiple Resource Nomination. The Upper Prospect Multiple Resource Nomination does not define individual historic boundaries. The existing lot line is recommended as the historic boundary for the individually eligible resource. The boundaries exclude existing easements and public right-of-way: Cuyahoga County Lot No.103-13-007.

7. The Trinity Cathedral Church Home is included in the Upper Prospect Multiple Resource Nomination. The Upper Prospect Multiple Resource Nomination does not define individual historic boundaries. The existing lot line is recommended as the historic boundary for the individually eligible resource. The boundaries exclude existing easements and public right-of-way: Cuyahoga County Lot No.103-026.

8. The Zion Lutheran Church is included in the Upper Prospect Multiple Resource Nomination. The Upper Prospect Multiple Resource Nomination does not define individual historic boundaries. The existing lot line is recommended as the historic boundary for the individually eligible resource. The boundaries exclude existing easements and public right-of-way: Cuyahoga County Lot No. 103-14-051.

9. The Zion Lutheran School is included in the Upper Prospect Multiple Resource Nomination. The Upper Prospect Multiple Resource Nomination does not define individual historic boundaries. The existing lot line is recommended as the historic boundary for the individually eligible resource. The boundaries exclude existing easements and public right-of-way: Cuyahoga County Lot No.103-14-051.

10. The following history/architecture resources are included in the Superior Avenue Historic District (H.D.) and are located within the APE for the undertaking: Artcraft Building (Criteria A and C) and Commercial Building (CUY-3562-1) (Criteria A and C). The historic boundaries correspond with the Superior Avenue H.D. nomination boundaries excluding existing easements and public right-of-way.

11. The following history/architecture resources are contributing features to the NRHP listed Tremont Historic District and are located with the APE for the undertaking: Charles Olney House and Gallery (Criteria A, B and C); and the Pilgrim Congregational Church (Criteria A and C). The resources are incorporated into the historic boundaries of the Tremont Historic District.

12. The following history/architecture resource was officially determined eligible for inclusion on the NRHP and is located within the APE for the undertaking: Cedar-Central Apartments (Criteria A and C). The historic boundary corresponds with National Register determination, excluding existing easements and public right-of-way.

13. The Cuyahoga County Juvenile Justice Center (Criterion A and C), was determined eligible for inclusion on the NRHP by consensus determination and is located within the APE of the undertaking. The historic boundary includes the Juvenile Detention Center, the Juvenile Court, and contributing elements. The parking area to the rear is considered a non-contributing element. The exterior edge of the low stone wall surrounding the lawn area serves as the historic boundary on the west, south, and north sides. The western edge of the existing alley on the east side of the addition serves as the eastern historic boundary.

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March 16, 2007

14. The Rorimer Brooks Studio (Criteria C), was determined eligible for inclusion on the NRHP by consensus determination and is located within the APE of the undertaking. The building at 2232 features a good level of integrity and the building at 2242 features diminished integrity. The historic boundaries correspond with the legal parcel boundary for 2232 Euclid Avenue excluding, existing easements and public right-of-way.

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15. The West 3<sup>rd</sup> Street Cuyahoga River Lift Bridge, Criteria C, was determined eligible for inclusion on the NRHP by consensus determination and is located within the APE of the undertaking. The historic boundary includes the bridge and all above ground features associated with the bridge including a small area of land on the north side of the river that contains an original stone toll house associated with the bridge.

16. The following history/architecture resource is currently under review for inclusion on the NRHP by others and is located within the APE for the undertaking: George Howe House (Criteria A and C). The historic boundaries corresponds with Cuyahoga County Lot No. 103-104-012, excluding existing easements and public right-of-way.

17. The Western Reserve Fire Museum (Criteria A and C), was determined eligible for inclusion on the NRHP by the OSHPO. The historic boundary corresponds with Cuyahoga County Lot No. 122-16-017, excluding existing easements and public right-of-way. The boundary excludes the adjacent Tactical Rescue Station at 312 Carnegie Avenue. Features of the Tactical Rescue Station encroaching on Cuyahoga County Lot No. 122-16-017 are considered non-contributing.

18. ODOT recommends sixteen of the twenty-five resources included in the Phase II survey, not eligible for inclusion on the NRHP.

King-Otis Cleveland Mounted Police Stables Ohio Boxboard Company **Tactical Rescue Station** Wasson Street Freight Station Brooks & Co. Structural Iron Michael Groh House Graphic Arts Building Musterole Building Independent Towel Company Cleveland Rapid Transit Storage Company Central Viaduct ruins **Cleveland Electric Illuminating Company Steam Plant** Nickel Plate Railroad Viaduct Scranton Road Proposed Historic District (Fairfield Avenue to I-90) **Distribution Terminal Warehouse** Sterling & Welch Company Warehouse

19. Of the twenty-five history/architecture resources included in the Phase II survey, ODOT/OES recommends additional consideration be given to the Norfolk & Western Railroad Trestle over Scranton Road (Structure File Number 1840444) if the resource is located within the refined APE.

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20. Of the twenty-five history/architecture resources included in the Phase II survey, seven are recommended eligible for inclusion on the NRHP:

Loft Building (Criteria A and C) - The historic boundary follows the legal property boundary, excluding existing easements and public right-of-way.

Apartment Building, 1900 East 30<sup>th</sup> Street (Criteria C) - The historic boundary follows the legal property boundary, excluding existing easements and public right-of-way.

League House (Criterion A) - The historic boundary originates 90.57 feet north of the southeast corner of the property and extends 297 feet north to the south line of Prospect Avenue. From this point the proposed boundary extends west 57 feet to the legal boundary then south 297 feet. From this point the boundary extends east 57 feet to meet the beginning point, excluding existing easements and public right-of-way.

Marathon Gas Station (Criteria A and C) - The historic boundary follows the legal property boundary, excluding existing easements and public right-of-way.

Broadway Mills (Criterion A and C) - The historic boundary follows the legal property boundary, excluding existing easements and public right-of-way.

Ferry Cap & Set Screw Company (Criterion A) - The historic boundary follows the legal property boundary, excluding existing easements and public right-of-way.

Engine Company No. 8 (Criteria A and C) - The historic boundary follows the legal property boundary, excluding existing easements and public right-of-way.

On behalf of the FHWA, and in accordance with 36 CFR Part 800.4 *Identification of historic properties*, we request your comments on the enclosed in 30 days after your receipt of this letter. If no objection is received within 30 days, in accordance with the Advisory Council On Historic Preservation's current regulations under 36 CFR Section 800.3(c)(4), FHWA and ODOT will proceed to the next step in the process based on these findings.

Respectfully, most h Wel

Timothy M. Hill Administrator Office of Environmental Services

OHIO STATE HISTORIC PRESERVATION OFFICE CONCURRENCE:

(Date)

TMH:lh:sgEnclosurec: M. Armstrong, FHWA, w/att.; C. Hebebrand, Project Manager, D-12, ODOT; M.Carpenter,District 12, DEC, ODOT; L. Hoffman, OES, ODOT; Project File, w/att.; Reading File